PUD19/02
by T & J Land Co., LLC
(Sports Zone Complex)
The item was first heard by the Planning Commission at its September 16, 2019 public hearing. The Commission deferred the item to a date undetermined to give staff and the applicant time to address issues raised about truck traffic from the KS Department of Revenue- Dept. of Motor Vehicles and White Line truck driver private training school that are using the site. The item was postponed from subsequent meetings at request of the applicant. The applicant held a second meeting with the surrounding property owners on Monday, January 27, 2020. The item was originally re-scheduled for April Planning Commission, but the applicant agreed to postpone due to declaration of emergency of COVID19.

The staff report has been updated and revised to reflect the new information based on knowledge of the DMV commercial truck driver licensing, testing, and the White Line private driver training school using the existing building on Tract A and heightened concerns about the uncertainty of light industrial uses on Tract B that were presented to staff at the neighborhood information meeting in January. Memos provided by the applicant from the DMV and White Line are attached as exhibits.

Following are the key changes that are reflected on the current draft of the PUD Master Plan proposed for consideration:

- **Northern Entrance Driveway** – For current uses, access for semi-tractor trailer trucks to Tract A or Tract B is prohibited by the PUD. The owners have indicated they will work with the City’s traffic engineer to place private signs along Burlingame Rd and at the public frontage road intersection to direct semi-trucks to the south entrance for ingress and egress.

- **Tract A uses**: The owners have agreed to eliminate parking for semi-tractor trailers on Tract A. The private truck driver vocational school and DMV will not use Tract A for on-site testing. (See development/case history on Pg. 6.) Under the proposed zoning, the PUD will allow “O&I-2” Office and Institutional uses on Tract A, which allows the DMV to continue use of the building for an office only. The dance studio and day care will be permitted as “O&I-2” uses. These uses are appropriate since they are complementary with the use of the sports recreation facility on Tract B.

- **Tract B - current uses**: Semi-tractor trailer trucks may only use the south entrance and signs will be installed along Burlingame as indicated. The White Line truck driver school will continue to park and test on Tract B with access only from the south entrance driveway as indicated above.

- **Tract B - future uses**: If a Change of Use or substantial addition is proposed to one of the allowed industrial uses that is noted on the PUD master plan, all use of the north driveway will be restricted for emergency responder access (Fire, ambulance, Police, etc). The applicant will be required and will have to submit a site plan showing a gate and fence that limits access for all normal vehicular traffic in addition to the already prohibited semi-trailers.

- **Tract B future permitted uses**: The PUD primarily limits any future industrial uses to enclosed warehousing/storage, contractor shops (without outside storage of equipment and products), self-storage facilities, and artisan manufacturing (defined in TMC18.55 where products are primarily made by hand with no or very little use of equipment/machinery). Additionally, any outside display and storage of products, equipment, and machinery is prohibited for any of the allowed uses.

- **Tract C future permitted uses**: “I-1” Light Industrial uses and dimensional standards
REQUESTED ACTION / CURRENT ZONING: Rezone from “R-1” Single Family Dwelling District with Special Use Permits (SUP) for “Community Building and alcohol sales” and “Private Membership Club and Golf Course” and a Conditional Use Permit (CUP) for “Outdoor Recreational Uses, Retail Sales, and Food Service” ALL TO “PUD” Planned Unit Development Master Plan (O&I-2; plus I-1 uses only as indicated on the PUD Master Plan for Tracts B and C.)

APPLICANT / PROPERTY OWNER: T&J Land Company LLC –John Ostrowski, Manager Member

APPLICANT REPRESENTATIVE: Kevin Holland, P.E. - Cook, Flatt, and Strobel Engineers

PROPERTY ADDRESS & PARCEL ID: 3909 / 3907 SW Burlingame Road / PID: 1462301003008000 and 1462301003003010

PARCEL SIZE: 23 acres

STAFF: Annie Driver, AICP, Senior Current Planner

RECOMMENDATION: Based upon the above findings and analysis Planning Staff recommends APPROVAL subject to conditions stated in the staff report.

RECOMMENDED MOTION: Based on the findings and analysis in the staff report, I move that the Topeka Planning Commission forward to the Governing Body a recommendation of APPROVAL subject to conditions stated in the staff report.

PHOTOS: View of front of north building (Knights of Columbus/DMV office building)
View separating houses on east side of the subject property

North entrance drive and public frontage road intersection (Google Maps)

Single Family Residences along public frontage road (Google Maps)
Apartments adjacent to site

Church north of the site
PROJECT AND SITE INFORMATION

PROPOSED USE / SUMMARY:
The are not any proposed projects for the site or are planned at this time. The PUD rezoning is intended to allow the owner to more effectively market portions of the property. Tract A will be used by the Department of Motor Vehicles for office uses without semi-truck parking or driver testing. Tract B will be used for indoor and outdoor recreational uses. Semi-trucks will use and park on Tract B with access from only the south entrance.

The intent of the PUD Master Plan allows the owner to market Tract B and Tract C for light industry (I-1 uses) and provide an office zoning for the existing building on Tract A. The existing building is suitable for an office use. The PUD Master Plan narrowly defines the range of allowed “I-1” uses (i.e. enclosed warehousing, contractor shops) on Tract B due to the location and proximity to single family residential houses. The reason for the PUD rezoning as opposed to straight I-1 zoning is to maintain compatibility with the residential and recreational character of the properties surrounding Tract A and B. Tract C is adjacent to industrial uses on both its north and south boundaries.

The northernmost building is currently used as office/day care/dance studio and is approximately 18,000 sf and the larger Sports Zone complex immediately south of it is approximately 50,000 sf. The adjoining grounds west of the Sports Zone are used as recreational fields and not included in this rezoning.

DEVELOPMENT / CASE HISTORY:
1960 – Annexed and subsequently zoned for single family dwellings

1965 – Special Use Permit for “Private Membership with Golf Course” approved on the site containing the northernmost building
that was constructed for use by the Knights of Columbus as a meeting lodge. (Tract A)

1989 – Special Use permit for “Community Building with Alcohol Sales” approved for site containing the Knights building. An addition was added to the existing building. The building was expanded and the ball diamonds were developed after that time. (Tract A)

1998 – Conditional Use Permit for “Outdoor Recreational Fields, Retail Sales, and Food Service” approved. The Sports Zone Building (50,000 sf), indoor sports recreational facility, was constructed on the south side of the Knights of Columbus building. (Tract B)

Land Use/Zoning history – The building on Tract A has been used by the State Department of Motor Vehicles for some time since 2012. The use has expanded over time to accommodate DMV Commercial Truck Vehicle Licensing and testing for commercial truck drivers. The DMV has not had the proper zoning to use this building as an office or truck testing. At the time the DMV began operations, the City Attorney took the position that State uses were not subject to City zoning.

The Planning Department was not aware the property has recently been used by the private White Line Truck Training Academy until the September Planning Commission hearing and also did not have knowledge of the extent of the commercial truck testing by the DMV on that portion of the site until the September meeting.

The building also contains a Day Care Business and Dance Studio, which will be allowed uses under the proposed “O&I-2” zoning for the Tract A. The zoning will allow the DMV to continue to use the building as an office without testing or parking outside. Truck testing, training and parking will be accommodated only on Tract B and access for semi-trailer trucks will be taken only from south entrance on to SW Burlingame.

ZONING AND CHARACTER OF SURROUNDING AREA:

North: PUD (Multiple Family uses) / Church and apartment complex

South: “I-1” Light Industrial / Budweiser warehouse distributor

West: “R-1” Sports Zone recreational fields, flood way and 1% floodplain zone

East: “R-1” Single Family Dwelling District / Residential; Cemetery and “I-1” fueling station
PUD MASTER PLAN ELEMENTS (PROPOSED):

PARKING, CIRCULATION &

PUD Note: The PUD establishes mutual cross access between all tracts. The unapproved access to the north is not permitted under TMC18.230.060 to a more restrictive zoning district from a more intensive use.

LANDSCAPE:

PUD Note: Compliance with TMC 18.235 Landscape Regulations is required for substantial changes of use or new development. The PUD requires a 20’ buffer along the east lines of Tract A and B if a substantial change of use of new development is proposed on either of those tracts. Landscaping for Tract C will be provided as required for new development under TMC 18.235.

BUILDING AND STRUCTURE:

PUD Note: Type C standard in TMC 18.275 Non-Residential Design Standard applies to new construction in Tracts B, and C. Type B standard applies to Tract A for new construction.

Building Setbacks: Setbacks are established on the PUD Master Plan of 30’ for Tract A and B along the front.

SIGNAGE:

PUD Note: Governed by TMC18, Division 2 Signs unless stated otherwise. Tract C is limited “O&I-2” sign standards.

COMPLIANCE WITH DEVELOPMENT STANDARDS AND GUIDELINES: The Master PUD Plan establishes development standards and guidelines, as indicated above.

OTHER FACTORS

SUBDIVISION PLAT:

Platted as Lot 1, Knights of Columbus Subdivision and a part of Lot 1, Saint Sebastian Sports Subdivision.

A replat may be required if there is a sale or change of ownership to areas described by the PUD zoning and creates new parcels that land lock adjacent property or inhibit access to adjacent property.

TRAFFIC/TRANSPORTATION:

SW Burlingame is an arterial roadway. The PUD Master Plan identifies one existing primary public intersection on to Burlingame Road.

The subject property’s northern entrance and public intersection is shared among the three residential properties and the Sports Zone. The subject site also has alternative approved access to Burlingame from the adjacent property at 4201 SW Burlingame by means of private access agreement. There may also be a future access opening on to Burlingame when Tract C develops.

The PUD Master Plan requires that future access on Burlingame be
reviewed by Traffic Engineering for consistency to City design specifications if there is a new addition or substantial change of use in order to determine the need for a Traffic Impact Analysis (TIA) for necessary road improvements to public streets or frontage roads.

A question was asked at the NIM as to why a TIA was not required with the zone change? The purpose of a TIA is to scope improvements based on the future need. Overestimating the future need by requiring a TIA in the case of a speculative rezoning, for example, may result in either inadequate improvements being made or an excessive level of improvements. Those needed improvements are better addressed when a specific project is proposed.

The COT Engineering Division has initiated a traffic analysis at the intersection of the Burlingame frontage road and north entrance drive to address the crash history/traffic volume concerns from residents. (That analysis is on-hold until the Sports Zone begins normal operations in either late May or June following the Stay-at-Home order.) The intersection is a public intersection and appropriate signage should be installed under City traffic control standards. The current traffic control “yield” sign is not an approved City sign and was installed by the owner of the Sports Zone without approval by traffic engineering. The applicant will install, at their expense, private signs along Burlingame and at the public intersection as approved by the City Traffic Engineer to better direct semi-trucks to the south entrance and away from the north entrance driveway.

**FLOOD HAZARDS, STREAM BUFFERS:**

Regulatory Floodway / Development in the FEMA designated floodway is very difficult and costly. A hydrological study is generally required for any development of a floodway and needs to show the development or fill will not increase the Base Flood Elevation (BFE) greater than 1 ft.¹ A City of Topeka Flood Plain Development Permit is required. A Division of Water Resources Permit is required.

**HISTORIC PROPERTIES:**

Not Applicable

**NEIGHBORHOOD MEETING:**

The applicant conducted a second Neighborhood Information Meeting on Monday, January 27, 2020 and several neighborhood residents attended the meeting. Planning staff and the City Traffic Engineer attended. The residents expressed major objections. The four main objections are stated in the letter from Matthew Massilionis that is included with this packet. The Planning Department has informed the concerned neighbors via email about the current draft of the PUD Master Plan and how it proposes to address concerns.
REVIEW COMMENTS BY CITY DEPARTMENTS AND EXTERNAL AGENCIES

ENGINEERING/STORMWATER: No new development is proposed at the current time. Future plans and permits will be reviewed by Engineering/Utilities for compliance with all applicable stormwater quantity and quality regulations.

ENGINEERING/TRAFFIC: No new development is proposed at the current time. Future plans and permits will be reviewed for compliance with traffic engineering requirements.

ENGINEERING/UTILITIES: No new development is proposed at the current time. Future plans and permits will be reviewed for connections to sewer and water.

FIRE: No new development is proposed at the current time. Future plans or permits will be reviewed for fire suppression needs. Additional fire hydrants will be needed for future development of Tract B and C. The northern entrance will remain a permanent entrance for emergencies by gated access.

DEVELOPMENT SERVICES: No new development is proposed at the current time. Permits will be required for Changes of Use/Occupancy to existing buildings or new construction.

METROPOLITAN TOPEKA TRANSIT AUTHORITY (TMTA): None

KEY DATES

SUBMITTAL: July 19, 2019 – The case was heard by the Planning Commission on September 16, 2020 and deferred to a date uncertain to address concerns raised about the CDL White Line driver training school, CDL State DMV licensing and testing, and truck traffic from these uses.

NEIGHBORHOOD INFORMATION MEETING: August 26, 2019 (original meeting); January 27, 2020 (2nd meeting)

LEGAL ADVERTISING: August 23, 2019 (original notice); April 22, 2020 (May hearing)

PROPERTY OWNER NOTICE MAILED: August 21, 2019 (original notice); April 24, 2020 (May hearing)

STAFF ANALYSIS: As this is a zoning case, Planning staff have considered the Golden Factors as described in Topeka Municipal Code Section 18.245 (Donald Golden vs. City of Overland Park, 1978 Kansas Supreme Court). This staff analysis evaluates the proposal based on these factors as indicated below.

CHARACTER OF THE NEIGHBORHOOD: The surrounding area to the west is characterized by large open spaces used for outdoor recreation. The applicant’s remaining property to the west is almost entirely covered by the floodway. The west side of Burlingame Road contains land either undeveloped or in recreational usage and also in the floodway. Other land uses west of Burlingame Road are: a beer distributor, a fueling station, a cemetery, and three single family residences on the lots located along the Burlingame frontage road. The floodway separates residential subdivisions
much further to the west from current development along Burlingame Road and, therefore, is a natural barrier for development of the area west of the Sports Zone.

The subject site is southwest of the Interstate 470/Kansas Turnpike/U.S. 75 interchange. The surrounding areas east of U.S. 75 and east of SW Burlingame are light industrial and contain various industrial uses such as warehousing/storage, self-storage facilities, equipment and tractor rental, wholesaling, home remodeling services, plastic fabrication, and other industrial uses. There are two single-family homes along Burlingame between Burlingame and U.S. 75 that have existed since 1920 and 1950.

The proposed rezoning to accommodate office & institutional uses on Tract A, and limited light industrial uses on Tract B, as recommended, and intended for enclosed warehousing/storage, contractor offices, and self-storage units is compatible with light industrial to the south. Staff is recommending the PUD Master Plan contain restrictive conditions to ensure vehicular traffic for future industrial uses access through and across Tracts B and C and not through Tract A in order to protect the existing residential properties that are adjacent to Tract A.

ZONING AND USES OF PROPERTY NEARBY: The immediate property to the north is zoned “PUD (M-2 uses)” for multiple family residential land use and contains a church and apartment complex. The surrounding area to the west is zoned “R-1” Single Family Dwelling District with an existing CUP for Outdoor Recreation on that property and contains recreational ball fields. The surrounding area to the immediate east is zoned “R-1” Single Family Dwelling District and contains three residences constructed near the 1950s. Property to the immediate south is zoned “I-1” Light Industrial and contains a beer distributor (I-1 use). A propane fueling station zoned “I-1” Light Industrial lies between areas on the PUD Master Plan designated Tract C and Tract B and also provides this site with a secondary access driveway through a private access agreement. The PUD Master Plan proposes landscaping, setbacks, and use/building size restrictions to ensure the future compatibility with the zoning and land uses of property nearby when Tract B and C develop or there is a substantial change of use to Tract B. Staff is recommending a change to the PUD Master Plan to further restrict all truck driving, parking, and training to Tract B and require closure of the northern entrance driveway (fence/gate) for Tract B except as needed for emergency responders for a light industrial use.

LENGTH OF TIME THE PROPERTY HAS REMAINED VACANT AS ZONED OR USED FOR ITS CURRENT USE UNDER THE PRESENT CLASSIFICATION: The property has been zoned Single Family Dwelling District since it was annexed in 1960. The property has been zoned under a Special Use Permit (SUP) allowing the Knights of Columbus membership hall (north building) since 1965. A 1989 SUP further broadened this use to allow a community building with alcohol sales in this north building located on Tract A. The building was expanded at that time and ball diamonds were added. The Conditional Use Permit (CUP) approved in 1998 allowed expansion of the property for the indoor sports facility with sales of food and beverage when the 50,000 sf building was constructed on Tract B. The north building is currently used for a KS CDL licensing office, dance studio and a day care business.

This building currently houses the DMVs Commercial Licensing office for driving tests. The zoning for these state uses has never officially been approved because when the DMV began operation, the City Attorney at the time took a position that the State uses do not require zoning approval. After the majority of the DMV branch office relocated, the use morphed into the DMV Commercial Licensing office with truck testing. Recommendations of staff will remove the truck parking, testing, and training from Tract A and restrict driving tests to Tract B with all truck access taken from the south entrance. Although, Tracts B and C have been and are currently occupied, the owner wants the zoning that provides flexibility for other non-residential uses since the site is not ideal for residential uses.

SUITABILITY OF USES TO WHICH THE PROPERTY HAS BEEN RESTRICTED: The subject property is zoned to allow single family dwellings and uses allowed under the existing Conditional Use Permit/Special Use Permits of an indoor/outdoor sports facility, private membership club and community building. The intent of the original Conditional Use Permit/Special Use Permits limited the scope of uses to recreational due to proximity with residential. However, the site is in an area with access to highways that has evolved over time to contain more light industrial uses and unlikely to develop as zoned “R-1” Single-family residential. Other reasons the site is unlikely to develop for new single family uses are: 1. There are already two commercial buildings and parking located on Tract A and B. 2. The building on Tract A is
more suitable for an office use than any residential uses.  3. Tract B is located next to a commercial fueling station and the building on Tract B is industrial in nature. 4. Tract C is next to a vehicle fueling station and beer distributor. 5. The property is close to the interchange of I-470/U.S.75/Kansas Turnpike and has excellent transportation access for industrial uses. 6. The floodway to the west establishes a natural barrier between the urban single-family neighborhoods to the west and industrial areas east of U.S. 75 and Burlingame.

Additionally, the very narrow scope of the existing special permits and conditional use permits makes it difficult for the owner to market the property. The PUD Master Plan will continue to allow indoor and outdoor sports recreation, but broadens the allowed uses on the site to make it more feasible to market existing buildings and undeveloped portions of the property for future use and/or sale in a manner that is consistent with the pattern of land uses and zoning to the north and south. The area to be rezoned is located outside the floodway channel that covers property to the west.

CONFORMANCE TO THE COMPREHENSIVE PLAN: The subject property lies within an area that is designated “Parks/Open Space/Recreation” on the north side and “Industrial” and “Urban Growth Area-Residential” on the south side in the Land Use and Growth Management Plan – 2040 (LUGMP). The LUGMP – 2040 future land use map was not meant to define future land uses on a parcel by parcel basis as a neighborhood plan does, but is more general and a broad categorization of the land uses in an area. One primary reason staff approached this rezoning with discretion is the future land use plan does not provide clear direction for development of this particular property and immediate properties to the north, east, and south. There is a process in the LUGMP-2040 that establishes the procedures for Comprehensive Plan Amendments. Those amendments are usually done as a package with other map amendments when the plan is reviewed and updated, rather than piecemeal with a specific rezoning case. This is an area that may be reviewed during a future update to the map.

The areas in PUD Master Plan shown as Tract B and C are immediately adjacent to “Industrial” land uses and, for this reason, it was determined that limited light industrial zoning is appropriate for those tracts and not for Tract A. An “O&I-2” use group on Tract A will allow development consistent with the apartments and institutional uses (church) to the north and is appropriate considered the existing building is constructed as an office building and not a residential use. The transition from O&I-2 uses on Tract A to limited industrial uses on Tracts B, and all I-1 uses on Tract C, as recommended, is appropriate based on surrounding land uses and zoning.

THE EXTENT TO WHICH REMOVAL OF RESTRICTIONS WILL DETRIMENTALLY AFFECT NEARBY PROPERTIES: The reason for the Planned Unit Development zoning designation is to address compatibility concerns arising from proximity to residential zoning and land uses. One purpose of the PUD Regulations is to integrate multiple uses into the development and to adapt the proposed use(s) to meet the conditions of the site. Because of the multiple uses on this site, the mix of uses surrounding the site (single family residential, multiple-family, church, recreational, industrial), and the flood zones involved that limit the development potential of the site, the proposed PUD zoning is appropriate.

Although, neighbors are concerned about the detrimental effects of removing the present restrictions, the proposed PUD Master Plan and conditions recommended by staff mitigate these potential detrimental effects and address concerns from adjacent residents. By doing such, the PUD Master Plan provides a reasonable level of protection for neighboring properties.

The PUD limits uses of Tract A to office and institutional and uses of Tract B to “I-1” Light Industrial for only warehousing/storage, self-storage, and contractor shops. The PUD will also limit truck access through the north entrance and truck parking on Tract A which was a major concern of nearby property owners. As recommended, the PUD will exclude the current on-site truck driver testing from Tract A. The proposed PUD Master Plan will allow a broader range of uses than currently allowed but is effectively written to promote compatibility and prevent conflicts with adjacent residential and institutional uses by limiting access for industrial traffic and limiting industrial uses to Tracts B and C where closer to other industrial uses. In particular, the PUD Master Plan limits Tract A to office and institutional zoning, while allowing for a narrow range of light industrial uses on Tract B, and all light industrial use on Tract C.
A key item on the PUD Master Plan is in the event Tract B changes to an approved industrial use, all vehicular traffic will be prohibited from using the northern entrance. Emergency responders will be provided access through a gate for emergencies. Additionally, upon any substantial change of the use to Tracts A and B, a landscape buffer will be required along the east and north property lines where they abut residential and institutional uses. The PUD establishes 30' building setbacks and 20' landscape setbacks for Tracts A and B if new development or a substantial change of use is to occur.

THE RELATIVE GAIN TO THE PUBLIC HEALTH, SAFETY, AND WELFARE BY THE DESTRUCTION OF THE VALUE OF THE OWNER’S PROPERTY AS COMPARED TO THE HARDSHIP IMPOSED UPON THE INDIVIDUAL LANDOWNER: Denial of the proposed zoning change imposes a significant hardship on the individual landowner since the current R-1 single family residential zoning significantly limits allowed uses on the property. Economic use of the property under R-1 zoning is difficult at best. The property has never been used for single-family residential use. Additionally, the restrictions in effect under the special use permits issued in 1965 and 1989, and the conditional use permit approved in 1998, are for a narrow range of uses and, therefore, limit the ability of the owner to make improvements and market the property.

The proposed PUD master plan imposes restrictions that are reasonable for the property owner while providing substantial protections to the adjacent property owners and the broader community. The PUD Master Plan limits uses on Tract A and B and establishes standards for new development, including the requirement that industrial and all semi-truck traffic use the entrance 800 feet south of the main entrance and the closest residence. Access across the north entrance driveway for the existing use on Tract B is allowed under the current CUP that was approved by the Governing Body as long as the building remains in use as a sports recreational facility. Access to Tract B from the north entrance is not allowed when there is a change to one of the industrial uses allowed by the PUD master plan. The traffic and access related requirements separate heavy truck traffic from residential traffic and thus address concerns about traffic safety and livability that arose from the meetings and communications with residents.

AVAILABILITY OF PUBLIC SERVICES:
All essential public utilities, services and facilities are presently available to this property with all connections being made at the expense of the developer at the time of site development.

COMPLIANCE WITH ZONING AND SUBDIVISION REGULATIONS:
The Master PUD Plan establishes development standards and guidelines as stated herein.

STAFF RECOMMENDATION

Based upon the above findings and analysis Planning Staff recommends APPROVAL of this proposal, subject to:

1. Use and development of the site in accordance with the Planned Unit Development Master Plan for Sports Zone as recorded with the Office of the Shawnee County Register of Deeds.
2. Revising Note #7 under Parking, Circulation and Traffic to include after along Burlingame: “. . . and at the public frontage road intersection at the expense of the applicant/owner. . .”
3. Removing period in last sentence of Landscape Note #2 between the “buffer” and the “if”.
4. Remove the apostrophe before “in addition” in Landscape Note #1.

Exhibits
- Proposed PUD Master Plan – as recommended that includes all staff’s conditions and revisions
- Aerial Map
- Zoning Map
- Future Land Use Map
- Proposed PUD Master Plan
- NIM summary and attendance (January 27th) – Holland
• Public Testimony and meeting summary (January 27th) - Massilionis
• Memo from Kevin Fulton, KS Department of Revenue –Dept of Motor Vehicles
• Memo from Justin Lossen, White Line CDL Training School

i BFE- The computed elevation to which floodwater is anticipated to rise during the base flood (FEMA)

ii “Regulatory Floodway” means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a designated height. (FEMA)
PUD19/02 SPORTS ZONE (T&J LAND CO. LLC) - FUTURE LAND USE MAP
Memorandum

To: Annie Driver

From: Kevin Holland

Date: January 30, 2020

Re: Sportszone Complex Public Meeting

A public meeting was held Monday, January 27, 2020 at the Sportszone complex. The impacted neighbors came to the meeting as well as three City staffers. The neighbors own or have family that own the houses or cemetery to the east of the Sportszone. All people were interested in what was being planned for the property. The neighbors were very vocal about the existing truck school and State of Kansas licensing office being in business from the building on the north. The residents were frustrated that the operations in the building did not match the language of the CUP in place. The operations have been running in the building for the past 10 years. The residents wanted to see an actual plan for what was being planned for the property. The owners did not have a plan and indicated that they are trying to rezone the property to allow for the property to be more marketable. The residents to the east all vocalized that they objected to any change because the existing buildings were running businesses that did not fit into the CUP.
# Neighborhood Information Meeting

## Sign in Sheet

**Sports Zone**  
**Date:** Monday, January 27, 2020  
**ON SITE 3909 SW Burlingame Rd**

<table>
<thead>
<tr>
<th>Name</th>
<th>Address</th>
<th>Email</th>
</tr>
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<tbody>
<tr>
<td>Matt Maslions</td>
<td>10401 W. 167th St. Overland Park</td>
<td><a href="mailto:Matt.C.Malton@cox.net">Matt.C.Malton@cox.net</a></td>
</tr>
<tr>
<td>John P.</td>
<td>3905 SW Burlingame Rd</td>
<td><a href="mailto:JPsmith@cox.net">JPsmith@cox.net</a></td>
</tr>
<tr>
<td>Juli Galmar-Orland</td>
<td>2925 W. 131 St. Lenexa K66209</td>
<td><a href="mailto:direland@juno.com">direland@juno.com</a></td>
</tr>
<tr>
<td>Daniel Maslions</td>
<td>9411 Swarner Dr. Kansas City, KS</td>
<td><a href="mailto:DanielMaslions@gmail.com">DanielMaslions@gmail.com</a></td>
</tr>
<tr>
<td>Robert Maslions</td>
<td>5808 SW. 264 Topkea KS</td>
<td><a href="mailto:bmaslions@cox.net">bmaslions@cox.net</a></td>
</tr>
<tr>
<td>Marcus C. Maslions</td>
<td>3901 SW Burlingame Rd</td>
<td><a href="mailto:jmaslins@cox.net">jmaslins@cox.net</a></td>
</tr>
<tr>
<td></td>
<td>8175 NE Santa Fe</td>
<td></td>
</tr>
<tr>
<td>John Ostronski</td>
<td>P.O. Box 1453 Topkea KS</td>
<td><a href="mailto:jmosk@gmail.com">jmosk@gmail.com</a></td>
</tr>
</tbody>
</table>
DATE: 27 JANUARY 2020

TO: City of Topeka Planning Department
Attn: Annie Driver, Planner
620 SE Madison, 3rd Floor, Unit 11
Topeka, KS 66607
785.368.3728
adriver@topeka.org

REF: NEIGHBORHOOD MEETING OF #PUD19/2 - REQUESTED CHANGE IN ZONING FOR 3907 & 3909 SW BURLINGAME ROAD

FROM: R1 WITH CONDITIONAL USE PERMIT FOR "OUTDOOR RECREATION FIELDS, RETAIL SALES AND FOOD SERVICE" AND EXISTING SPECIAL USE PERMITS FOR "PRIVATE MEMBERSHIP CLUB AND GOLF COURSE" AND "COMMUNITY BUILDING WITH ALCOHOL SALES"

TO: PUD/PLANNED UNIT DEVELOPMENT (#1-LIGHT INDUSTRIAL USES)

Dear Ms. Driver,

This letter shall clarify, in writing, my major objection to the application for rezoning of 3907 & 3909 Burlingame Road. It appears that this current application is the same as the original application from last fall, to which I provided my verbal opposition at the last neighborhood meeting and planning commission meeting as well as providing specific reasons and supporting evidence against the application which includes:

1. There is no plan nor information provided by the applicant regarding their intended plan, other than just a zoning change designation to a Planned Unit Development with an I-1 Light Industrial Use. The applicant has not provided any details of exact types of intended uses, location of uses, size of uses, access of uses to the site as well as providing any detail as to how the plan would be planned with the existing uses and neighborhood. The complete lack of any detail by the applicant does not provide any ability to understand, nor comment, on the application for the proposed change to a Planned Unit Development with an I-1 Light Industrial Use.

As the application contains no detail to understand the development, the neighborhood meeting does not meet any basis of a proper application to comment on, nor discuss or address any concerns as no detail is provided by the applicant, step one of the planning process is not being met by the applicant disavowing the application.

2. The owner of the property has non-conforming zoning tenant uses in place, those being a Truck Driving School (which has large semi-tractor trucks regularly visiting and remaining on-site), Day Care Center and Dance School, all of which are in clear violation of zoning uses and laws. The existing uses are completely illegal and need to be removed immediately to place the parcel back within the existing approved R1 Zoning (with its approved conditional and special uses). Further, the continued access and storage of trucks and commercial vehicles on its property is in violation Chapter 18.210.020 (which indicates storage of truck, truck bodies, trailers, tractors, machinery and commercial vehicles is not allowed).

This application (or applicant) should not be considered for any rezoning as the owner is currently in violation of existing zoning.

3. The I-1 Light Industrial use designated in the application represent an encroachment to the R1 existing zoning (including my homes) as I-1 zoning is not allowed within R1 zoning nor is R1 zoning allowed within I-1. Of note, the existing approved R1 Zoning, as detailed on the Topeka Municipal Code, details that the R1 Zoning provides for housing and living purposes free from the encroachment of incompatible uses.

This application should not be under consideration as an encroachment of the existing R1 zoning is obvious from applicants intended uses.

4. The application is in violation of Topeka Future Land Use Map, which articulates that the site in question behind my home (and including to the west of the Foster Cemetery) has been designated as "Parks, Open Space and Recreation".

This application should not be under consideration it violates the Topeka Future Land Use Map.

The items denoted above have been articulated and details with clear evidence from my response to you from the original application to this property last fall; of which, all the major issues and critical problems remain. I respectfully request that the City of Topeka and the planning staff force the owner of the property to correct its existing zoning problems in addition to rejecting the application for the clear regulation and legal issues stated above.

Sincerely,

Margaret Mesilionis
3901 & 3903 Burlingame Road
Topeka, Kansas  66609
Dear Ms. Driver,

Knowing the applicant has deferred his application for rezoning of the above mentioned application (from the original February Planning Commission meeting schedule on 17 February 2020) as well as not seeing any documentation to date from the applicant regarding the Neighborhood Meeting, I thought it would be prudent to provide you my meeting minute note details so that this can be incorporated into the public record for this application.

The Neighborhood meeting began at approximately 5:15 PM on January 27th, 2020 in the reception area of the driver license bureau tenant, located at 3907 Burlingame Road.

Attending the meeting:
- Annie Driver, Planner, City of Topeka
- Kristina Erickson, Traffic Engineer, City of Topeka
- Both owners of the property were there for most of the meeting
- John Palma (3905 Burlingame Road) and his Daughter, Julie Ireland
- Margaret Masilionis (3901 & 3903 Burlingame Road) along with sons; Matthew (Margaret’s representative), Daniel and Robert (or Bob)
- Later in the meeting, Michael Hall, Current Planning Manager, joined the meeting (about 30-45 minutes into the meeting)

Of note, Bob Masilionis is the Foster Cemetery President (and represented the Cemetery Property), Julie Ireland is the Foster Cemetery Secretary

Items Discussed:

1. Ms. Driver noted that all neighbors received an updated Notice of Public hearing document in their mail. She presented a base summary of the zoning change which was referenced by a 24x36 drawing of the submitted change (attached SportsZone PUD Masterplan.pdf). In her summary, she noted:
   a. The applicant adjusted the plan from the original September application to indicate that Track A & B, are now changed to be a PUD with O & I2 use (as well as additional specified I1-Industrial Uses) & Track C would be PUD with I1 use.
   b. She indicated that the modified uses as shown on the document provided in the Notice of Public Hearing (which is also on the attached 20200127 SportsZone PUD 19-2 Revised.pdf)

2. Kevin Holland, the Applicant representative did not add anything else (at this time).

3. John Palma & Julie Ireland, representing 3905 Burlingame Road, asked where the traffic study that was requested at last fall’s planning commission meeting.
   a. Kevin noted that a study was not needed since the uses have not changed and that they could not complete a study of their plan as they did not know what it will be. He noted that Kristina was here to listen to the meeting and assist, if possible with questions.
   i. Kristina did not add any comments, which upset John Palma and Julie Ireland as they noted that is what the Planning Commission requested
      ii. Julie added that the truck traffic, which is not allowed on the property at all and was noted as such last on the original application last September, continues to this day unabated on site and with full access along the road between 3905 Burlingame & Foster Cemetery. No reply comments from Applicant or Annie

4. Robert Masilionis, who is the President of the Board for Foster Cemetery, noted that their remains a large pile of debris, numerous building materials and large caterpillar equipment in the parking lot next to the cemetery which has been there for over a year and sits adjacent the cemetery property which looks horrible and not allowed by Topeka Municipal Code. He inquired why the owner of SportsZone is allowed to violate the codes and why this has not been addressed by the owner even though this was communicated during last fall’s original application.
   a. The owner noted that he thought that the Caterpillar was there for snow removal, perhaps, but was not aware of the other items.
      i. Matt Masilionis corrected him and noted the caterpillar has not moved since last September (when I noted it on site) and that regardless if it was used for snow removal (which it is not) that the equipment is not allowed on the site at all and is in violation of zoning.
      ii. Annie noted that she did not know where and what this was, to which the neighbors all noted to her that she could not miss it on site and could clearly see it when she left the building.

5. Robert Masilionis noted that at the planning commission meeting last September when the original application was under review, Ms. Driver presented to the Planning Commission that the neighborhood was accepting of the proposed application during the September Neighborhood meeting; which was completely inaccurate as he was at the meeting where he noted that Margaret Masilionis voiced strong objections to the applicant which was also followed up with a letter noting her opposition to the application
   a. Annie said that she did not believe she had said that, but Robert noted that it was even written that way in the Planning Commission meeting minutes.
   b. Matt Masilionis noted that Annie’s comments at the planning commission about the neighborhood meeting were incorrect and could have misled the commission. Matt noted he was disappointed that this occurred as it appeared staff may have not been listening to the neighborhood meeting comments correctly or had not read the submitted letter of opposition document from my mother, as no mention of the neighbor opposition was noted in the staff report on the original application. Matt noted that this oversight appeared to be disrespectful of Margaret and the Palma family and may have provided an easier path for staff to support the application by an owner who has allowed non-conforming, illegal use activities on the SportsZone property.

6. Matt Masilionis articulated the items noted on the letter of major opposition from Margaret which was delivered to Ms. Driver at the end of the meeting:
   a. There is no detailed information provided by the applicant regarding their intended plan, which is required by the change in use and required for the neighborhood meeting. The application documents provide only basic information for the requested zoning change designation from R1 to a Planned Unit Development with O&I-1 and I-1 Industrial Uses on their Tracks A, B and C. The application does not provide any details required by the Municipal code for: exact types of intended uses, location of uses, size of uses, access of...
uses to the site, details as to how the plan would be planned with the existing uses and neighborhood. The lack of any detail required by the code and missing on the application does not provide the ability to understand or comment on the application for the proposed change to a Planned Unit Development. As such, the neighborhood meeting does not meet the basis of a proper application which is step one of the planning process and should disallow the application.

b. The owner of the property has non-conforming zoning tenant uses in place, those being a Truck Driving School (which has large semi-tractor trucks regularly visiting and remaining on-site), Day Care Center and Dance School; all of which are in clear violation of zoning uses and laws. The existing uses are completely illegal and need to be removed immediately to place the parcel back within the existing approved R1 Zoning and its approved conditional and special uses. Further, the continued access and storage of trucks and commercial vehicles on its property is in violation Chapter 18.210.020, which indicates storage of truck, truck bodies, trailers, tractors, machinery and commercial vehicles is not allowed. This application (or applicant) should not be considered for any rezoning as the owner is currently in violation of existing zoning.

c. The I-1 Light Industrial use designated in the application represent an encroachment to the R1 existing zoning (including my homes) as I-1 zoning is not allowed within R1 zoning nor is R1 zoning allowed within I-1. Of note, the existing approved R1 Zoning, as detailed on the Topeka Municipal Code, details that the R1 Zoning provides for housing and living purposes free from the encroachment of incompatible uses. This application should not be under consideration as an encroachment of the existing R1 zoning is obvious from applicants intended uses.

d. The application is in violation of Topeka Future Land Use Map, which articulates that the site in question behind my home (and including to the west of the Foster Cemetery) has been designated as ‘Parks, Open Space and Recreation’. As such, the application should not be under consideration it violates the Topeka Future Land Use Map.

7. Kevin and Annie both asked Matts what should be done to help address the application, which he noted:

a. Have the owner immediately Correct the illegal activities not allowed by Zoning. I noted these items were clearly articulated in writing of these violations on the original application last September and during the Planning Commission meeting (which my mother’s notes were part of the meeting documentation) yet they have done nothing to address. I added that the updated ambiguous application which has wording placing obligations to the owner/applicant that they will comply with the City of Topeka’s requirements, but that the owner has not complied with Municipal Codes in the past and places the adjacent homes in further peril. He noted that the owner’s ignorance of the existing Municipal codes for a long period places them legally liable for their actions and they should not be allowed to move forward with any new application until they conform to the Municipal Code of Topeka.

b. Prepare a proper plan that addresses how my mother (and uncles) existing R1 is not being harmed or encroached by the application (and noted that “I” type occupancies are encroachments per the city code).

i. Kevin noted that they are doing something to address the non-compliant uses, which is the revised application will amend the zoning to allow the uses in place.

   1. Matt noted that that process is improper and an immoral and that the city should not allow a violator to be accommodated for his illegal actions (current and past)

ii. Kevin asked me how I would design the site to achieve this, which I responded that it is the owner and applicant requirement to meet the Municipal Codes and Processes properly. I noted that it was up to the owner to properly prepare a design that would address the four primary items (indicated Item #6 above), and which had also been identified in last September letter of opposition from Margaret, but has been ignored on this revised application. Matt also noted that the applicant and owners should meet directly with the property owners to obtain their support BEFORE moving forward.

8. Mr. Hall asked what could be done to help make things move forward:

a. Matt noted that he and his mother had reasons to be concerned, as staff recommended approval to the Planning Commission of the original application last fall and also misrepresented the neighbor’s opposition to the original application. Further, it appeared that staff may have overlooked Margaret’s details and facts in her letter of opposition at last fall’s Planning Commission meeting as her questions or details were not addressed in the staff report.

   1. Annie noted that she did not believe that she had the documentation from Margaret in time before the Planning Commission, which Margaret noted she had delivered the package to Annie before the time that Annie required (in addition to Matt emailing the complete documentation to Annie several hours earlier in the day).

   2. Matt noted that Ms. Driver’s comment was reason to be concerned for his mother and Aunt/Uncle as Margaret had had digitally and hand delivered her document as directed by Ms. Driver last September.

b. Matt noted that the owner must address the four primary items (indicated Item #6 above), which had also been identified in last September’s letter of opposition from Margaret and have been completely ignored on this revised application.

   c. Matt noted that the applicant and owners should meet directly with the property owners to obtain their support BEFORE moving forward.

9. At about 5:45, the Tenant (driver license bureau) noted they had been to close the office and go home as it was past 5:30 and asked if the meeting could continue somewhere else; which fragmented the meeting and the meeting forum was ended.

My notes above constitute my understanding and details discussed at the Neighborhood Meeting regarding this matter.

Please contact me with any questions.

Matt Masilionis
Son and Agent for Margaret Masilionis
10801 West 167th Street
Overland Park, Kansas 66221
816-210-5709 M
matt@rnta.biz

Margaret Masilionis
3901 Burlingame Road
Topeka, Kansas 66609
785-266-8656 H
lmasil@cox.net

Cc: Robert Masilionis, bmasilionis@cox.net
Vernon L. Jarboe, VJarboe@sloanlawfirm.com
-- NOTICE OF PUBLIC HEARING --
(Deferred from September 2019)

The City of Topeka Planning Commission
will conduct a Public Hearing
6:00 p.m., Monday, February 17, 2020
in the City Council Chambers,
214 SE 8th Street, 2nd Floor, Topeka, Kansas
in consideration of the following item.

Request for Zoning

Name of Owner/Applicant & Case Info: T&J Land Company LLC
Case # PUD19/02 (Sports Zone Complex PUD)

Location of Property: 3907 and 3909 SW Burlingame Rd
Lot 1, Block A, Saint Sebastian Sports Subdivision & Lot 1, Block A, Knights of Columbus Subdivision

Present Zoning Classification: R-1 Single Family Dwelling District with existing Conditional Use Permit for "Outdoor Recreation Fields, Retail Sales, and Food Service and existing Special Use Permits for Private Membership Club with Golf Courses and Community Building with Alcohol Sales"

*Proposed Zoning Classification: PUD Planned Unit Development (O&I-2 uses with limited I-1 uses)

Proposed Land Use: No Change (speculative zoning change)

Case Planner name and telephone number: Annie Driver / 785.368.3728

You have been identified as being a property owner within a 200-foot radius of the property listed above. You will have an opportunity to present any comments you may have to the Planning Commission during the public hearing. You also have the right to file a formal protest of the above noted request within 14-days following the public hearing. Protest forms and instructions are available at the Planning Department.

A vicinity map and site plan identifying the subject property, along with information about the hearing procedures, has been attached for your information. If you have any questions concerning the above noted proposal, do not hesitate to contact the Topeka Planning Department.

*The Planning Commission may recommend a more restrictive (lower) zoning district than advertised according to the Summary of Zoning Districts.
ABOUT THE TOPEKA PLANNING COMMISSION HEARING

Persons addressing the Planning Commission will be limited to four minutes of public address on a particular agenda item. Debate, questions/answer dialogue or discussion between Planning Commission members will not be counted towards the four minute time limitation. The Commission by affirmative vote of at least five members may extend the limitation an additional two minutes. The time limitation does not apply to the applicant’s initial presentation.

Planning Commission agendas can be viewed at: https://www.topeka.org/planning/planning-commission/

All information forwarded to the City Council can be accessed via the internet on Thursday prior to the City Council meeting at: https://topeka.novusagenda.com/agendapublic/

HEARING PROCEDURES

Your attendance and participation in the Topeka Planning Commission hearing is important and ensures a comprehensive scope of review. Each item appearing on the agenda will be considered by the City of Topeka Planning Commission in the following manner:

1. The Topeka Planning Staff will introduce each agenda item and present the staff report and recommendation. Commission members will then have an opportunity to ask questions of staff.

2. Chairperson will call for a presentation by the applicant followed by questions from the Commission.

3. Chairperson will then call for public comments. Each speaker must come to the podium and state his/her name. At the conclusion of each speaker’s comments, the Commission will have the opportunity to ask questions.

4. The applicant will be given an opportunity to respond to the public comments.

5. Chairperson will close the public hearing at which time no further public comments will be received, unless Planning Commission members have specific questions about evidence already presented. Commission members will then discuss the proposal.

6. Chairperson will then call for a motion on the item, which may be cast in the affirmative or negative. Upon a second to the motion, the Chairperson will call for a roll call vote. Commission members will vote yes, no or abstain.

Each item appearing on the agenda represents a potential change in the manner in which land may be used or developed. Significant to this process is public comment. Your cooperation and attention to the above noted hearing procedure will ensure an orderly meeting and afford an opportunity for all to participate. Please Be Respectful! Each person’s testimony is important regardless of his or her position. All questions and comments shall be directed to the Chairperson from the podium and not to the applicant, staff or audience.

ADA Notice: For special accommodations for this event, please contact the Planning & Development Department at 785-368-3728 at least three working days in advance.
PUD19/02 Sports Zone PUD by: T&J Land Co. LLC, (continued from September, 2019) requesting to amend the District Zoning Map from R-1 Single Family Dwelling District with an existing Conditional Use Permit for "Outdoor Recreation Fields, Retail Sales, and Food Service" and existing Special Use Permits for "Private Membership Club with Golf Courses" and "Community Building with Alcohol Sales" ALL TO PUD (O&I-2 uses with limited I-1 uses) on a 23 acre property located at 3907 and 3909 SW Burlingame Road. (Driver)
SPORTS ZONE COMPLEX
PLANNED UNIT DEVELOPMENT MASTER PLAN

DESCRIPTION

[Diagram showing layout and details of the complex, including various sections and notes.

PERFORMANCE OBJECTIVE

[Text about the objective of the complex and its performance criteria.

GENERAL NOTES

1. Site Plan Existing: The site plan existing at the time of this land use application is also shown on the PUD Map. The site plan existing at the time of the application shall control in the event of discrepancies between this description and the existing site plan.

2. Site Plan Proposed: The site plan proposed for the complex is shown on the PUD Map. The site plan proposed at the time of the application shall control in the event of discrepancies between this description and the site plan proposed.

3. Site Plan: The site plan includes all necessary details for the construction and development of the complex, including the locations of buildings, parking areas, and utilities.

4. Site Plan: The site plan is subject to regulatory approval, and any changes to the site plan shall require approval by the appropriate regulatory authority.

UTILITY NOTES

1. Water, Sewer, and Gas: The water, sewer, and gas service for the complex shall be provided by the city of the location.

2. Electrical: The electrical service for the complex shall be provided by the city of the location.

3. Telecommunications: The telecommunications service for the complex shall be provided by the city of the location.

CIRCULATION, PARKING & TRAFFIC NOTES

1. Roadway: The roadway shall be designed and constructed in accordance with the city of the location.

2. Parking: The parking area shall be designed and constructed in accordance with the city of the location.

3. Traffic: The traffic shall be designed and constructed in accordance with the city of the location.

SIGNAGE NOTES

1. Signage: The signage shall be designed and constructed in accordance with the city of the location.

2. Signage: The signage shall be designed and constructed in accordance with the city of the location.

3. Signage: The signage shall be designed and constructed in accordance with the city of the location.

LANDSCAPING NOTES

1. Landscaping: The landscaping shall be designed and constructed in accordance with the city of the location.

2. Landscaping: The landscaping shall be designed and constructed in accordance with the city of the location.

3. Landscaping: The landscaping shall be designed and constructed in accordance with the city of the location.

BUILDING NOTES

1. Buildings: The buildings shall be designed and constructed in accordance with the city of the location.

2. Buildings: The buildings shall be designed and constructed in accordance with the city of the location.

3. Buildings: The buildings shall be designed and constructed in accordance with the city of the location.
commercial amusement and recreational activities, or by activities or operations conducted in buildings and structures not completely enclosed.

I-1 LIGHT INDUSTRIAL DISTRICT:
Provides for a wide range of uses except specified uses which are obnoxious or offensive by reason of odor, dust, smoke, gas or noise. The permitted uses are highly intensive. In general, residential dwellings are not permitted in this district, but there are exceptions.

I-2 HEAVY INDUSTRIAL DISTRICT:
Provides for the use and location of all other uses excluded in other districts except for residential dwellings. The intensity and use of land as permitted by this district is intended to facilitate the total range of industrial uses.

Other

DOWNTOWN MIXED USE DISTRICT:
The downtown districts are unique to the downtown Topeka area and are provided to encourage a compatible mixed use activity. The downtown districts serve to implement the downtown Topeka redevelopment plan, which is part of the city of Topeka's comprehensive metropolitan plan. For details on D-2 and D-3 Districts, see our website at www.topeka.org/ZoningSummary.

D-1 DOWNTOWN MIXED USE DISTRICT:
Facilitates a compatible mixed use activity center within the core area of downtown Topeka. The district is predominately composed of state offices, federal facilities, commercial and retail uses. The district includes compatible residential, office, civic, and commercial retail/service uses which complement and support a high density of activity and facilitate pedestrian usage.

HL HISTORIC LANDMARK OVERLAY DISTRICT:
This district provides for the designation of individual local historic landmarks. "Overlay zoning" means any zoning that functions in addition to the existing land use zoning.

HD HISTORIC OVERLAY DISTRICT:
This district provides for the designation of multiple properties as a historic district. "Overlay zoning" means any zoning that functions in addition to the existing land use zoning.

PUD PLANNED UNIT DEVELOPMENT DISTRICT:
Permits greater flexibility and more creative, innovative and imaginative design for the development of areas that are generally possible under the strict application of the regulations of the other districts. An approved plan exists on file for each specific site zoned PUD and specifies development parameters for each site.

MS-1 MEDICAL SERVICE DISTRICT:
Provides for the location and use of a regional medical center together with related medical facilities and supporting ancillary-service uses, including residential dwellings.

U-1 UNIVERSITY DISTRICT:
Provides for the use of a college or university as a special zoning district.

MIXED USE DISTRICT:
The mixed use districts are unique to traditional neighborhood settings and are provided to encourage a compatible mixed use environment, utilizing the historic character or future character of the area. The X mixed use districts serve to implement land use plans of the Comprehensive Plan.
For details on X-1, X-2, and X-3 Mixed Use Districts, see our website at www.topeka.org/ZoningSummary.

ZONING DISTRICT SUMMARY

Specific uses are further detailed in the Zoning Matrix available at https://www.topeka.org/planning/zoning-information-use-matix/

DISTRICTS
Residential and Office, Commercial, Industrial are listed from Most Restrictive to Least Restrictive

PUBLISHED BY THE CITY OF TOPEKA
PLANNING & DEVELOPMENT DEPARTMENT
View the complete Municipal Code Purpose Statements of Zoning Districts at https://www.topeka.org/planning/Documents/Applications or contact Planning & Development at 785-368-3728.
Residential Districts

OS-1 OPEN SPACE DISTRICT:
Intended to preserve and protect existing and potential public park land, open land, greenways, recreational space, floodways, trails and lands that have other physical, aesthetic or cultural characteristics which preclude their inclusion in other less restrictive districts, to provide opportunities for passive and active outdoor recreation, preserve scenic views, and protect sensitive or fragile environmental areas.

RR-1 RESIDENTIAL RESERVE DISTRICT:
Provides for a transitional area between urbanized development with intensive activity areas, and the rural-agricultural areas; and which is expected to become urbanized in subsequent planning periods. The limitations of this district are intended to allow for the gradual development of urban uses and activities, therefore providing for the coexistence with agricultural farmland activities based upon the availability and extension of municipal facilities and services.

R-1 SINGLE FAMILY DWELLING DISTRICT:
Provides for the use of detached single-family dwellings together with accessory uses and other uses as may be approved.

R-2 SINGLE FAMILY DWELLING DISTRICT:
Provides for the use of detached single-family dwellings together with specified accessory uses and other uses as may be approved. Maximum lot sizes and setbacks are less than in R-1 District.

R-3 SINGLE FAMILY DWELLING DISTRICT:
Provides for the use of detached single-family dwellings together with specified accessory uses and to provide for an increased density through reduced site area requirements.

R-4 SINGLE FAMILY DWELLING DISTRICT:
Primarily provides for the location and use of detached single-family dwellings and manufactured homes as defined, together with specified accessory and supportive uses; and to provide for housing development at affordable levels in a subdivision setting.

M-1 TWO FAMILY DWELLING DISTRICT:
Provides for the use of two-family and attached single-family dwellings together with specified accessory uses. Provides a transitional use between the single-family detached dwelling districts and other, more intensive districts.

M-1a LIMITED MULTIPLE FAMILY DWELLING DISTRICT:
Provides for the use of two-family dwellings, single-family attached dwellings, and multiple-family dwellings, containing not more than four dwelling units, together with specified accessory uses. Provides a transitional use between the single- and two-family dwelling districts and other, more intensive districts.

M-2 MULTIPLE FAMILY DWELLING DISTRICT:
Provides for the use of attached dwelling units containing three or more dwelling units, designed and intended for individual dwellings, group or community living facilities, congregate living facilities, and including townhouse, condominium or cooperative division of ownership. Provides a transitional use between the districts of lesser and greater intensity.

M-3 MULTIPLE FAMILY DWELLING DISTRICT:
Provides for multiple-family dwelling structures which are in the moderate to high density range and at heights which allow for a high intensity of use and development. The location of this district is intended to complement high activity centers such as the central business district, employment centers or other similar locations.

Office, Commercial, Industrial

O & I - 1 OFFICE AND INSTITUTIONAL:
Provides for a limited range of nonresidential and noncommercial uses such as general purpose office, professional, or administrative operations. The district shall not permit those uses and activities pertaining to retail product display, installation, service, repair, or maintenance unless specifically provided for within the chapter.

O & I - 2 OFFICE AND INSTITUTIONAL:
Provides for a limited range of nonresidential and noncommercial uses such as general purpose office, professional, or administrative operations. The district shall not permit those uses and activities pertaining to retail product display, installation, service, repair, or maintenance unless specifically provided for within the chapter.
John,

The Manager over the CDL unit let me know that they have right around 85 large vehicles (trucks, busses etc) go through that location monthly.

Hope this information was what you were needing. Let me know if you need something else.

Thank You

Kevin Fulton
Office of Financial Management | Facilities Operations

Kansas Department of Revenue
300 SW 29th Street | Topeka, KS 66601
Phone: 785-296-2448
kevin.fulton@ks.gov | www.ksrevenue.org

CONFIDENTIALITY STATEMENT:
This message and its contents are privileged and confidential and it is solely for the use of the intended recipient. Should you not be the intended recipient, be aware that any review, disclosure, copying, distribution or use of the contents of this message is strictly prohibited. If you have received this message in error, please destroy it immediately and notify the sender.
To Whom It May Concern:

My name is Justin Losson. I am the current owner/operator of White Line CDL Training. For many years, our business has operated at the SportZone facility at 3907 SW Burlingame Road.

In addition to renting classroom space, we rent an outdoor training area from SportZone for “hands-on” training intended to prepare students to test for their CDL licenses. For this purpose, we routinely keep multiple tractor-trailers on site at the SportZone facility.

We limit our use of the northeast entrance of SportZone to when our students are taking their licensing exam. The south entrance is more convenient for our training purposes and better suits our vehicles.

If there are questions concerning this, I can be reached at 785-633-9984.

Very Truly Yours,

Justin Losson
White Line CDL Training
Owner/Operator
Dear Ms. Driver,

My name is Matt Masilionis and I am Margaret Masilionis son and her representative regarding this planning matter. Margaret resides at 3901 Burlingame Road in addition to owning the adjacent home located at 3903 Burlingame Road. I have reviewed all details indicated on the attached application provided by staff.

This letter shall serve as our official letter of opposition to PUD19-2 and we officially request denial of the above referenced rezoning request from R1 to the numerous uses identified on the PUD19-2 Application for the three tracts (A, B & C) owned by T&J Land Company. In addition to notes and details below, you shall find attached, documentation supporting denial of this application.

GENERAL SITE HISTORY (Refer to Attachment E)

My ancestors, Perry Foster (my great, great grandfather) and Freeman Foster (my great, great uncle), are among the original pioneer citizens of Shawnee County who were involved in the planning and platting of the City of Topeka 1854. During the mid-1800 period, Perry T Foster acquired the transfer of ownership of the property in 1860 from James Campbell (who was titled the land due to his US Navy service in the war with Mexico) as documented and recorded on June 15, 1860 from the US Department of Interior Bureau of Land Management (and executed/signature by President James Buchanan). Perry also created a portion of the land to create the Foster Cemetery, located at 3949 SW Burlingame Road, which both are buried, and which my family has been managing as a board members since its creation (with my brother, Robert, currently chairing the board). Perry Foster grandson, Francis Foster who is my grandfather and Margaret's father, was heir to the land was responsible for parceling the land in the late 1950's into the parcels of 3901, 3903, 3905, 3907 and 3909 Burlingame Road. Francis created several parcels for three family homes to reside at 3901, 3903 and 3905 Burlingame Road of which, my mother’s sister, Rosemary (Foster), and husband John Palma, were the first to build and occupy at 3905 Burlingame Road in 1958. My grandparents, Francis and Blanche Foster completed their home at 3903 Burlingame in 1960. My parents, Margaret (Foster) and Leonard Masilionis constructed and occupied our family home at 3901 Burlingame Road in 1962.

In the late 1960’s, my grandfather saw the opportunity to help Knights of Columbus (“Knights”) build a facility which would support their faith based mission in the Topeka area, and offered to sell them a majority of the homestead. As part of the sale process to the Knights, my grandfather assisted the Knights in obtaining the conditional and special uses needed in the R1 zoning to allow for their facility as well as to provide for the proper protection of the families homes. In addition to constructing their community event space facility, the Knights also constructed baseball/softball fields and park gathering spaces near Shunganunga Creek area at the west portion of the property which provided outdoor family gathering opportunities for its members and for the city.

During the 1970’s, the Knights outsourced their food services but found themselves with a vendor who created a severe tax burden after several years which the Knights became responsible for the debt and resulted in requiring the Knights sell the property to help relieve their tax debt. The property was acquired by T&J Land Company LLC.

My grandparents, Francis and Blanche Foster, both passed away in the 1980s however, the remaining “Foster” sister and her husband, Mercedes and John Croughwell acquired the property from the family and moved in immediately following my grandmother’s death. In the past three years Mercedes and John moved to an elderly care home with John passing away 2 years ago allowing Margaret to purchase the home from my Mercedes and Johns estate, thereby providing the opportunity for my mother to lease the home to my niece and her new husband (Kayla and Matt Munger) and thereby allowing all three homes to remain “in the family”. Of note, my father, Leonard Masilionis, passed away within a few weeks of John Croughwell after a sudden illness; after which Margaret improved her home to allow for her to reside in her home for my remaining years of her life.
SUMMARY OF REASONS FOR APPLICATION DENIAL

A detailed letter of opposition to the original application was submitted last September by Margaret Masilionis and based on the minor modifications from the original application that this current application indicates, as Margaret Masilionis’ agent, please accept our summary detail of opposition related to this application. The appropriate attachments provide the supporting documentation for the basis of denial (including Topeka Municipal Code and Future Land Use Map).

1. The applicant has shown complete disregard for the Topeka Municipal Code for many years and these ongoing violations do not warrant a change of use.

   The Sports Zone owner extended their tenancies to three other non-approved zoning uses in the facility, which are of great concern to my mother, as they are not allowed by the City Zoning Uses (Minimasters Learning Academy Day care center; Center State Dance World dance school; White Line CDL Training Driving School). Of greatest concern is the Commercial Truck training school which has added dangerous heavy truck traffic to the entry/exit drive to Burlingame Road and has caused near accidents at the intersection of the street in front of the homes and the intersection of the SportsZone private drive. It is critical to note that the uses which are illegal by the Topeka Municipal Code should be removed immediately to place the parcel back within the existing approved R1 Zoning with its approved conditional and special uses. The semi-trucks remain on site (in addition to maintenance occurring on site) and in clear view at all times, even during non-business hours, which is a violation of the zoning and special conditions in place. Further, the applicant is in violation of R-1 Zoning by allowing storage and parked trucks, trailers, machinery, equipment and miscellaneous trash/debris on site, which is in violation of the Municipal Code. We have addressed these violations with the owner (and staff) during the course of this application process, which began last summer, however, to date no corrective actions have occurred.

   As the owner has not adhered to the Topeka Municipal Codes for an extended period of time, he should not be trusted to address the requirements shown on the application as noted on the redline commentary of the application indicated on “Attachment A”.

   This application (or applicant) should not be considered for any rezoning as the owner has been, and is currently, in violation of existing Topeka Municipal Code.

2. The primary issues addressed by Margaret Masilionis on the original PUD19-2 application remain unaddressed.

   On September 5th. 2019, Margaret Masilionis formally submitted a letter of Opposition to Rezoning of 3907 & 3909 SW Burlingame Road from “R1” TO “PUD” PLANNED USE DEVELOPMENT (“I-1” LIGHT INDUSTRIAL USES) - #PUD 19/2 and identified several major issues with the application, however, these same items remain unresolved even after a subsequent neighborhood meeting in January to review the revised application. Those items noted from the original application on 9/5/19 (with current status shown in bold below each item) are:

   A. Applicants Lack of Compliance with the Neighborhood Meeting Requirements to providing necessary and proper information required for a change in use (no details to provide “what” is planned and no reason “why” they are requesting a change in use and “how” it can properly include current zoning uses).

      ▪ This revised application is nearly identical as the original application with the exception of incorporating O&I-1 while incorporating Industrial “I-1” uses, all of which continue to violate the existing R1 Use per the Topeka Municipal Code in addition to the fact that the revised application does not provide the required details and information for the change in use as required by the Topeka Municipal Code

   B. Applicants Lack of Compliance by violating the current approved zoning (including special and conditional uses) of their property by incorporating non-conforming uses which are a clear violation of city laws and compliance of as well as placing me and my family in harm’s way.

      ▪ The Owner has done nothing to address any of the violations other than the application denotes a minimal landscape buffer from our R1 property to the zoning uses that conflict with our R1 zoning.

   C. Applicant creating an encroachment of an incompatible use of R1 Zoning which is meant for housing and living purposes free from the encroachment of incompatible uses.

      ▪ The revised application continues to have incompatible uses with the existing R1 zoning.

   D. Applicant proposing a new PUD Zoning which does not include any R1 Uses which create a serious conflict of uses including I-1 uses

      ▪ The revised application continues to have no R1 uses incorporated making the plan incompatible with our existing R1 use.

   E. Applicant’s non-compliance with the Cities Future Land Use Plan.

      ▪ The revised application remains in conflict and non-compliant with the Topeka Future Land Use Plan

   The revised application is nearly identical to the original application from last September and the applicant (and owner) have not addressed any of the major issues identified in Margaret Masilionis’ letter of Opposition on the Revised Application. Refer to the redline comments on the Site Plan application document located in Attachment A herein for further detail.

3. The neighborhood meeting was invalid as the applicant did not providing any details allowing any questions or information to be processed as required by the City of Topeka as part of the Planning process.

   Understanding that one of the three primary goals of the neighborhood meeting is to “resolve concerns before the Planning Commission or Governing Body public hearing”; it is critical to note that the applicant has done nothing to address my concerns nor any of the neighbors’ concerns noted at either of the meetings in September 2019 and January 2020. Not only has the owner not addressed the ongoing storage of equipment, trash/debris on site and non-conforming uses; no details have been answered by the applicant as to specific uses, planned locations and detailed relationship to my properties, nor does the application provide any ability to understand the proposed change to a Planned Unit Development with an O-11 and O-12 (and identified additional industrial uses) and I-1 Light Industrial Use. Section 18.190.050 of the Municipal Code details the that the application must indicate the proposed traffic circulation pattern within the development; the areas to be developed for parking; maximum height and types of business in addition to commercial and industrial use presented in tabular form in comparison to minimum applicable standards and the amount of open space included in the residential, business, commercial, and industrial areas as well as traffic circulation system; all of which are missing on the application. How are we to analyze or respond to the application with anything but to request a denial of their application since there is no real plan nor detail to provide? Refer to details within “Attachment B” which denote the major issues with ownership and this application.

   The improper detail required for the Neighborhood meeting as well as the owner/applicants lack of ability to address concerns or answer questions asked at the Neighborhood Meetings for the rezoning change invalidates the Neighborhood Meeting and the required Planning Process of Topeka.

Margaret Masilionis
3901 Burlingame Road, Topeka KS 66609
4. The application is creating a violation of existing R1 Zoning
The Topeka Municipal Code defines R1 Zoning as “for housing and living purposes free from the encroachment of incompatible uses” as defined in R-1 SINGLE FAMILY DWELLING DISTRICT. The applicant is proposing a PUD Zoning with I1 & I2 uses (in addition to the O-I2) which would create a serious conflict of uses to our homes and its R1 use as defined in the Topeka Municipal Code. Refer to details within “Attachment C” which denote the detailed conflicts of the application with our R1 Zoning.

This application (or applicant) should not be considered for any rezoning as the application is in violation of existing R1 zoning by encroachment of incompatible uses.

5. The I-2 Light Industrial on Track A as well as the identified Industrial uses noted in Track B & C on the application represent an encroachment to the R1 existing zoning (including my homes) and should warrant the application be denied.
I-1 & I-2 zoning uses are not allowed within R1 zoning nor is R1 zoning allowed within I-1 or I-2. Of note, the existing approved R1 Zoning, as detailed on the Topeka Municipal Code, details that the R1 Zoning provides for housing and living purposes free from the encroachment of incompatible uses. Refer to details within “Attachment C” of the Municipal Code Purpose Statements of Zoning Districts which denote the detailed conflicts of the application with our R1 Zoning.

This application should not be under consideration as an encroachment of the existing R1 zoning will occur which is in violation of the Topeka Municipal Code.

6. The requested change from a low density R1 to an O&I2 (and with industrial uses) and I1 are major changes in density and use (from R1) which creates a grave opportunity for future conflicting uses adjacent my home which are in conflict with the Topeka Municipal Code Zoning.
If this application were to be approved for change from the existing low density R1 to the substantial change to O&I2 (and with industrial uses) and I2 the long term result will be a mass influx of conflicting uses which are provided for within the O&I2 and I2 uses as shown on the Municipal Code Zoning documentation shown in “Attachment C”. The “floodgates” for future change will be opened to continue to change the uses of the property, which will severely and negatively, harm the adjacent home(s) which have resided with the protection of the R1 zoning use for over 60 years.
Further, the application details only the current requirement that the “THE NORTHERNMOST DRIVEWAY ENTRANCE IS ONLY FOR PASSENGER VEHICLES AND LIGHT TRUCKS. SEMI-TRACTOR TRAILERS SHALL NOT USE THIS NORTHERN ONTO BURLINGAME ROAD” which is NOT allowed currently however the owners (and their tenants) currently violate on a regular bases causing dangerous conditions and deterioration of our property values and violation of our legal rights.

This application (or applicant) should not be considered for rezoning as the change from R1 use to the numerous, burdensome and conflicting uses will provide a loss to the protection that the R1 use has provided my family for over 60 years.

7. The owner of the property has not maintained the site and existing buildings
The property and building continue to deteriorate and expose users to non-compliant codes issues leaving users to the site and facility open to risk with building facades cracked and crumbling, open wiring in public ways and tremendous amounts of trash/debris in the open parking lot. In addition, they have placed non-compliant uses which utilize heavy trucks and equipment creating dangerous traffic conflicts and deterioration of the traffic lanes which have not been designed for such uses (and they continually violate the access to the site with Semi-Trailers and equipment on the northern entry). Numerous broken and deteriorating trucks and semi-trailers sit throughout the site amongst the unkempt site. Sadly, it was stated by the applicant during the neighborhood meeting that one of the primary reasons they want to rezone the property is so that the owner can get his long-standing non-conforming uses to be within compliance of zoning laws, which is not proper and would validate the illegal activities which have placed me (and my neighbors) in harm’s way for many years.

This application should not be considered for any rezoning as the owner has not maintained the site and facilities which is creating unsafe and dangerous conditions.

8. The application is in violation of Topeka Future Land Use Map (refer to Attachment “D”)
The Topeka Land Use Map articulates that the primary sites in question (behind my home and including to the west of the Foster Cemetery) have been designated as “Parks, Open Space and Recreation". The land under review has always been zoned as its current R1 use since its original incorporation into the City of Topeka and Tracks A and B, which are directly behind my home are clearly identified on Topeka’s Future Land Use as “Parks, Open Space and Recreation”. The ability for the applicant to ignore the Current & Future Land Use Map and immediately be allowed to place uses not identified in the Future Land Use Map should not be allowed without the proper process to request change to the Future Land Use Map. In addition, the Topeka Municipal Code Chapter 18.190 PUD PLANNED UNIT DEVELOPMENT DISTRICT, Regulation 18.190.020 denotes A development plan shall not be inconsistent with the following general standards for use of land, and the use, type, bulk, design and location of buildings, the density or intensity of use, the common open space, the public facilities and the development by geographic division of the site as well as with the surrounding or adjacent properties.

This application should not be under consideration it violates the Topeka Future Land Use Map.

Margaret Masilionis
3901 Burlingame Road, Topeka KS  66609
SUMMARY

My mother and her family have lived for over 60 years with the protective zoning provided by the R1 use and this application represents a major change to much higher intensive uses (including Industrial Uses) which are improper encroachment of incompatible uses. The owner/applicant of the property have shown a complete lack of care to abiding by the Topeka Municipal Code and its regulations and these legal violations have placed my family in harm’s way by placing non-compliant and incompatible uses adjacent the homes and should provide clear evidence that the owner/applicant will not, comply by the Topeka Municipal Code details indicated on the application documents.

Further, as defined herein:

- The PUD19-2 application has numerous planning issues and conflicts of uses with the Topeka Municipal Code and Future Land Use.
- The owner/applicant has shown a complete lack of care in abiding by the code or addressing any violations of the code even following formal notifications and discussions which have occurred during this past years application (and revision) process.
- The owner/applicant has/is placing the homes (3901, 3903 and 3905 Burlingame Road) in harm’s way by modifying the northernmost driveway signage and then placing Semi/Heavy Truck traffic on this drive, which is still occurring today.
- The owner/applicant has no articulated design plan or identified users in place for requesting this major change in zoning nor appears to be cognizant of providing any form of proper design separations of our R1 properties to his requested Industrial uses (which the “I” uses are in direct conflict with the existing R1 use).
- The owner has not abided by the codes of Topeka and has done nothing to address the numeros violations in place; yet this application provides immense trust that owner will abide by the codes of Topeka and will not be violating any mandates detailed in the application.

Based on the detail and information contained herein related to this application, I respectively request the City of Topeka Planning Commission to reject the Applicants Rezoning request #PUD 19/2 for 3907 & 3909 SW Burlingame Road and require the owner to return the property into conformance with the Topeka Municipal Code (and approved uses).

Sincerely,

Matt Masilionis
Son and Agent for Margaret Masilionis
10801 West 167th Street
Overland Park, Kansas 66221
816-210-5709 M
matt@rmta.biz

Margaret Masilionis
3901 Burlingame Road
Topeka, Kansas 66609
785-266-8658 H
ljmasil@cox.net

Cc: Robert Masilionis, bmasilionis@cox.net
Vernon L. Jarboe, VJarboe@sloanlawfirm.com
ATTACHMENT “AA”

PUD19-2 SITE PLAN APPLICATION

&

COMMENTARY RESPONSE OF SITE PLAN APPLICATION
NOTES IN RED ITALIC ARE ISSUES WITH APPLICATION (AND OWNERS LACK OF CARE IN CONFORMING WITH TOPEKA MUNICIPAL CODE) WHICH ARE ALL DETAIL REASONS FOR DENIAL OF APPLICATION.

DESCRIPTION

1. This Application and Plan are NOT compatible with R1 (and in conflict with Housing for R1) per Topeka Municipal Code.
2. This Application does not conform to Topeka Future Land Use Map.
3. Owner has been obtuse in violating the Municipal Code (and Zoning) by allowing non-allowed uses by code and operations occurring on site as well as lack of care in maintaining site by allowing storage of non-conforming use equipment, materials and trash.

USA HIGHWAY 70
SW BURLINGAME ROAD
SW 42ND
S

1. The Commercial Truck Operation and Daycare uses were placed on site by the owner years ago which is in violation of the Topeka Municipal Code & Zoning. The owner has violated the zoning laws of the city and created a burden to the adjacent R1 homes by the increased regular traffic and activity by these illegal uses. The owner has shown complete disregard to zoning in place and does not deserve validation of approval by this application for these non-conforming use which have burdened the adjacent homes.

G

2. Owner physically removed stop sign and replaced with non-conforming "yield" sign creating a very dangerous and problematic situation for homes to Burlingame Road.

B

3. Owner continues to allow violation of the Topeka Municipal Code with heavy truck access on the northern access road placing homes in dangers way. The semi-trailers are, and have been using this access illegally for many years and owner allowed this illegal activity and has done nothing to stop this activity even following notification last fall of this illegal activity.

B

4. Owner has shown no trustworthiness for city to believe that owner will abide by Topeka Standards.

B

5. Owner has continuously allowed trash, debris and misc. materials to be placed in piles around the site and parking lot for many years (and in clear view). The owner has not earned any trust that they can effectively manage the debris on site and/or maintain a site that meets with this provision.

F

6. Owner has not maintained any access ways which includes proper signage and maintenance of vehicular ways.

A

7. Further, Owner has allowed illegal Semi-truck traffic which the drive surface was not designed for allowing for further deterioration of roads. Semi-trucks are not designed for the existing road conditions.

A

8. Owner has not maintained existing buildings to any degree as there are cracked and delaminated building facade materials as well as open and unsafe wiring. Buildings should be improved to properly maintained facilities (including landscape). As owner has requested new uses that are not allowed under the existing R1, any additions greater than 0% should require review and proper approvals to have owner become compliant with building codes.

A

9. Owner is requesting a major change to Zoning from an R1 use, which will allow higher and more intensive uses (including manufacturing and industrial uses which is in conflict with R1 adjacency delineated in municipal code). This landscape buffer is not correct and should not be allowed as the uses requested by owner are in conflict with R1 uses.

E

10. Owner has not shown any level of maintenance of landscape on site other than just semi-regular mowing of the property (with bushes, trees and landscape islands filled with dead and unmaintained landscape. Asphalt paving & concrete curbs are not maintained and deteriorated (with crumbling curbs and potholes) and need to be reconfigured by owner.

E

11. The owner has shown no trustworthiness for city to allow this.

E

NOTES IN RED ITALIC ARE ISSUES WITH APPLICATION (AND OWNERS LACK OF CARE IN CONFORMING WITH TOPEKA MUNICIPAL CODE) WHICH ARE ALL DETAIL REASONS FOR DENIAL OF APPLICATION.
ATTACHMENT “A”

NOTICE OF NEIGHBORHOOD MEETING INFORMATION


-- NOTICE OF PUBLIC HEARING --
(Deferred from September 2019)

The City of Topeka Planning Commission
will conduct a Public Hearing
6:00 p.m., Monday, February 17, 2020
in the City Council Chambers,
214 SE 8th Street, 2nd Floor, Topeka, Kansas
in consideration of the following item.

Request for Zoning

Name of Owner/Applicant & Case Info: T&J Land Company LLC
Case # PUD19/02 (Sports Zone Complex PUD)

Location of Property: 3907 and 3909 SW Burlingame Rd
Lot 1, Block A, Saint Sebastian Sports Subdivision & Lot 1, Block A, Knights of Columbus Subdivision

Present Zoning Classification: R-1 Single Family Dwelling District with existing Conditional Use Permit for “Outdoor Recreation Fields, Retail Sales, and Food Service and existing Special Use Permits for Private Membership Club with Golf Courses and Community Building with Alcohol Sales

*Proposed Zoning Classification: PUD Planned Unit Development (O&I-2 uses with limited I-1 uses)

Proposed Land Use: No Change (speculative zoning change)

Case Planner name and telephone number: Annie Driver / 785.368.3728

You have been identified as being a property owner within a 200-foot radius of the property listed above. You will have an opportunity to present any comments you may have to the Planning Commission during the public hearing. You also have the right to file a formal protest of the above noted request within 14-days following the public hearing. Protest forms and instructions are available at the Planning Department.

A vicinity map and site plan identifying the subject property, along with information about the hearing procedures, has been attached for your information. If you have any questions concerning the above noted proposal, do not hesitate to contact the Topeka Planning Department.

*The Planning Commission may recommend a more restrictive (lower) zoning district than advertised according to the Summary of Zoning Districts.
ABOUT THE
TOPEKA PLANNING COMMISSION HEARING

Persons addressing the Planning Commission will be limited to four minutes of public address on a particular agenda item. Debate, questions/answer dialogue or discussion between Planning Commission members will not be counted towards the four minute time limitation. The Commission by affirmative vote of at least five members may extend the limitation an additional two minutes. The time limitation does not apply to the applicant's initial presentation.

Planning Commission agendas can be viewed at: https://www.topeka.org/planning/planning-commission/

All information forwarded to the City Council can be accessed via the internet on Thursday prior to the City Council meeting at: https://topeka.novusagenda.com/agendapublic/

HEARING PROCEDURES

Your attendance and participation in the Topeka Planning Commission hearing is important and ensures a comprehensive scope of review. Each item appearing on the agenda will be considered by the City of Topeka Planning Commission in the following manner:

1. The Topeka Planning Staff will introduce each agenda item and present the staff report and recommendation. Commission members will then have an opportunity to ask questions of staff.

2. Chairperson will call for a presentation by the applicant followed by questions from the Commission.

3. Chairperson will then call for public comments. Each speaker must come to the podium and state his/her name. At the conclusion of each speaker's comments, the Commission will have the opportunity to ask questions.

4. The applicant will be given an opportunity to respond to the public comments.

5. Chairperson will close the public hearing at which time no further public comments will be received, unless Planning Commission members have specific questions about evidence already presented. Commission members will then discuss the proposal.

6. Chairperson will then call for a motion on the item, which may be cast in the affirmative or negative. Upon a second to the motion, the Chairperson will call for a roll call vote. Commission members will vote yes, no or abstain.

Each item appearing on the agenda represents a potential change in the manner in which land may be used or developed. Significant to this process is public comment. Your cooperation and attention to the above noted hearing procedure will ensure an orderly meeting and afford an opportunity for all to participate. Please Be Respectful! Each person's testimony is important regardless of his or her position. All questions and comments shall be directed to the Chairperson from the podium and not to the applicant, staff or audience.

ADA Notice: For special accommodations for this event, please contact the Planning & Development Department at 785-368-3728 at least three working days in advance.
PUD19/02 Sports Zone PUD by: T&J Land Co. LLC, (continued from September, 2019) requesting to amend the District Zoning Map from R-1 Single Family Dwelling District with an existing Conditional Use Permit for “Outdoor Recreation Fields, Retail Sales, and Food Service” and existing Special Use Permits for “Private Membership Club with Golf Courses” and “Community Building with Alcohol Sales” ALL TO PUD (O&I-2 uses with limited I-1 uses) on a 23 acre property located at 3907 and 3909 SW Burlingame Road. (Driver)
commercial amusement and recreational activities, or by activities or operations conducted in buildings and structures not completely enclosed.

I-1 LIGHT INDUSTRIAL DISTRICT:
Provides for a wide range of uses except specified uses which are obnoxious or offensive by reason of odor, dust, smoke, gas or noise. The permitted uses are highly intensive. In general, residential dwellings are not permitted in this district, but there are exceptions.

I-2 HEAVY INDUSTRIAL DISTRICT:
Provides for the use and location of all other uses excluded in other districts except for residential dwellings. The intensity and use of land as permitted by this district is intended to facilitate the total range of industrial uses.

Other

DOWNTOWN MIXED USE DISTRICT:
The downtown districts are unique to the downtown Topeka area and are provided to encourage a compatible mixed use activity. The D downtown districts serve to implement the downtown Topeka redevelopment plan, which is part of the city of Topeka's comprehensive metropolitan plan. For details on D-2 and D-3 Districts, see our website at www.topeka.org/ZoningSummary.

D-1 DOWNTOWN MIXED USE DISTRICT:
Facilitates a compatible mixed use activity center within the core area of downtown Topeka. The district is predominately composed of state offices, federal facilities, commercial and retail uses. The district includes compatible residential, office, civic, and commercial retail/service uses which complement and support a high density of activity and facilitate pedestrian usage.

HL HISTORIC LANDMARK OVERLAY DISTRICT:
This district provides for the designation of individual local historic landmarks. "Overlay zoning" means any zoning that functions in addition to the existing land use zoning.

HD HISTORIC OVERLAY DISTRICT:
This district provides for the designation of multiple properties as a historic district. "Overlay zoning" means any zoning that functions in addition to the existing land use zoning.

PUD PLANNED UNIT DEVELOPMENT DISTRICT:
Permits greater flexibility and more creative, innovative and imaginative design for the development of areas that are generally possible under the strict application of the regulations of the other districts. An approved plan exists on file for each specific site zoned PUD and specifies development parameters for each site.

MS-1 MEDICAL SERVICE DISTRICT:
Provides for the location and use of a regional medical center together with related medical facilities and supporting ancillary-service uses, including residential dwellings.

U-1 UNIVERSITY DISTRICT:
Provides for the use of a college or university as a special zoning district.

MIXED USE DISTRICT:
The mixed use districts are unique to traditional neighborhood settings and are provided to encourage a compatible mixed use environment, utilizing the historic character or future character of the area. The X mixed use districts serve to implement land use plans of the Comprehensive Plan. For details on X-1, X-2, and X-3 Mixed Use Districts, see our website at www.topeka.org/ZoningSummary.

PUBLISHED BY THE CITY OF TOPEKA
PLANNING & DEVELOPMENT DEPARTMENT
View the complete Municipal Code Purpose Statements of Zoning Districts at https://www.topeka.org/planning/Documents/Applications or contact Planning & Development at 785-368-3728.

CITY OF TOPEKA

ZONING DISTRICT SUMMARY

Specific uses are further detailed in the Zoning Matrix available at https://www.topeka.org/planning/zoning-information-use-matrix/

DISTRICTS
Residential
Office, Commercial, Industrial
are listed from Most Restrictive to Least Restrictive
Residential Districts

OS-1 OPEN SPACE DISTRICT:
Intended to preserve and protect existing and potential public park land, open land, greenways, recreational space, floodways, trails and lands that have other physical, aesthetic or cultural characteristics which preclude their inclusion in other less restrictive districts, to provide opportunities for passive and active outdoor recreation, preserve scenic views, and protect sensitive or fragile environmental areas.

RR-1 RESIDENTIAL RESERVE DISTRICT:
Provides for a transitional area between urbanized development with intensive activity areas, and the rural-agricultural areas; and which is expected to become urbanized in subsequent planning periods. The limitations of this district are intended to allow for the gradual development of urban uses and activities, therefore providing for the coexistence with agricultural farmland activities based upon the availability and extension of municipal facilities and services.

R-1 SINGLE FAMILY DWELLING DISTRICT:
Provides for the use of detached single-family dwellings together with specified accessory uses and other uses as may be approved.

R-2 SINGLE FAMILY DWELLING DISTRICT:
Provides for the use of detached single-family dwellings together with specified accessory uses and other uses as may be approved. Maximum lot sizes and setbacks are less than in R-1 District.

R-3 SINGLE FAMILY DWELLING DISTRICT:
Provides for the use of detached single-family dwellings together with specified accessory uses and to provide for an increased density through reduced site area requirements.

R-4 SINGLE FAMILY DWELLING DISTRICT:
Primarily provides for the location and use of detached single-family dwellings and manufactured homes as defined, together with specified accessory and supportive uses; and to provide for housing development at affordable levels in a subdivision setting.

M-1 TWO FAMILY DWELLING DISTRICT:
Provides for the use of two-family and attached single-family dwellings together with specified accessory uses. Provides a transitional use between the single-family detached dwelling districts and other, more intensive districts.

M-1a LIMITED MULTIPLE FAMILY DWELLING DISTRICT:
Provides for the use of two-family dwellings, single-family attached dwellings, and multiple-family dwellings, containing not more than four dwelling units, together with specified accessory uses. Provides a transitional use between the single- and two-family dwelling districts and other, more intensive districts.

M-2 MULTIPLE FAMILY DWELLING DISTRICT:
Provides for the use of attached dwelling units containing three or more dwelling units, designed and intended for individual dwellings, group or community living facilities, congregate living facilities, and including townhouse, condominium or cooperative division of ownership. Provides a transitional use between the districts of lesser and greater intensity.

M-3 MULTIPLE FAMILY DWELLING DISTRICT:
Provides for multiple-family dwelling structures which are in the moderate to high density range and at heights which allow for a high intensity of use and development. The location of this district is intended to complement high activity centers such as the central business district, employment centers or other similar locations.

Office, Commercial, Industrial

O & I-1 OFFICE AND INSTITUTIONAL:
Provides for a limited range of nonresidential and noncommercial uses such as general purpose office, professional, or administrative operations. The district shall not permit those uses and activities pertaining to retail product display, installation, service, repair, or maintenance unless specifically provided for within the chapter.

O & I-2 OFFICE AND INSTITUTIONAL:
Provides for a limited range of nonresidential and noncommercial uses such as general purpose office, professional, or administrative operations. The district shall not permit those uses and activities pertaining to retail product display, installation, service, repair, or maintenance unless specifically provided for within the chapter.

C-1 COMMERCIAL DISTRICT:
Provides for limited commercial facilities which serve as convenient services to a residential neighborhood or limited geographic area of the community. Shops in this district should be useful to the majority of the neighborhood residents, should be economically supportable by nearby population, and should not draw community-wide patronage. Gross floor area is limited to 10,000 sq. feet maximum.

C-2 COMMERCIAL DISTRICT:
Provides for those commercial activities which serve a major segment of the total community population. In addition to a variety of retail goods and services, these centers may typically feature a number of large traffic generators that require access from major thoroughfares. Gross floor area is limited to 50,000 sq. feet maximum.

C-3 COMMERCIAL DISTRICT:
Provides for those commercial activities which serve a major segment of the total community population. In addition to a variety of retail goods and services, these centers may typically feature a number of large traffic generators that require access from major thoroughfares. Less restrictive than C-2 Commercial District. Permits more commercial uses than C-2 District and "big box" stores without maximum GFA.

C-4 COMMERCIAL DISTRICT:
Provides for commercial uses and activities which are intended to serve as community or regional service areas. Uses and activities permitted are typically characterized by outdoor display, storage and/or sale of merchandise, repair of motor vehicles, outdoor
Dear Ms. Driver,

Knowing the applicant has deferred his application for rezoning of the above mentioned application (from the original February Planning Commission meeting schedule on 17 February 2020) as well as not seeing any documentation to date from the applicant regarding the Neighborhood Meeting, I thought it would be prudent to provide you my meeting minute note details so that this can be incorporated into the public record for this application.

The Neighborhood meeting began at approximately 5:15 PM on January 27th, 2020 in the reception area of the driver license bureau tenant, located at 3907 Burlingame Road. Attending the meeting:

- Annie Driver, Planner, City of Topeka
- Kristina Ericksen, Traffic Engineer, City of Topeka
- Both owners of the property were there for most of the meeting
- John Palma (3905 Burlingame Road) and his Daughter, Julie Ireland
- Margaret Masilionis (3901 & 3903 Burlingame Road) along with sons; Matthew (Margaret’s representative), Daniel and Robert (or Bob)
- Later in the meeting, Michael Hall, Current Planning Manager, joined the meeting (about 30-45 minutes into the meeting)

Of note, Bob Masilionis is the Foster Cemetery President (and represented the Cemetery Property), Julie Ireland is the Foster Cemetery Secretary

Items Discussed:

1. Ms. Driver noted that all neighbors received an updated Notice of Public hearing document in their mail. She presented a base summary of the zoning change which was referenced by a 24x36 drawing of the submitted change (attached SportsZone PUD Masterplan.pdf). In her summary, she noted:
   a. The applicant adjusted the plan from the original September application to indicate that Track A & B, are now changed to be a PUD with O & I2 use (as well as additional specified I1-Industrial Uses) & Track C would be PUD with I1 use.
   b. She indicated that the modified uses as shown on the document provided in the Notice of Public Hearing (which is also on the attached 20200127 SportsZone PUD 19-2 Revised.pdf)

2. Kevin Holland, the Applicant representative did not add anything else (at this time).

3. John Palma & Julie Ireland, representing 3905 Burlingame Road, asked where the traffic study that was requested at last fall’s planning commission meeting.
   a. Kevin noted that a study was not needed since the uses have not changed and that they could not complete a study of their plan as they did not know what it will be. He noted that Kristina was here to listen to the meeting and assist, if possible with questions.
      i. Kristina did not add any comments, which upset John Palma and Julie Ireland as they noted that is what the Planning Commission requested
      ii. Julie added that the truck traffic, which is not allowed on the property at all and was noted as such last on the original application last September, continues to this day unabated on site and with full access along the road between 3905 Burlingame & Foster Cemetery. No reply comments from Applicant or Annie

4. Robert Masilionis, who is the President of the Board for Foster Cemetery, noted that their remains a large pile of debris, numerous building materials and large caterpillar equipment in the parking lot next to the cemetery which has been there for over a year and sits adjacent the cemetery property which looks horrible and not allowed by Topeka Municipal Code. He inquired why the owner of SportsZone is allowed to violate the codes and why this has not been addressed by the owner even though this was communicated during last fall’s original application.
   a. The owner noted that he thought that the Caterpillar was there for snow removal, perhaps, but was not aware of the other items.
      i. Matt Masilionis corrected him and noted the caterpillar has not moved since last September (when I noted it on site) and that regardless if it was used for snow removal (which it is not) that the equipment is not allowed on the site at all and is in violation of zoning.
      ii. Annie noted that she did not know where and what this was, to which the neighbors all noted to her that she could not miss it on site and could clearly see it when she left the building.

5. Robert Masilionis noted that at the planning commission meeting last September when the original application was under review, Ms. Driver presented to the Planning Commission that the neighborhood was accepting of the proposed application during the September Neighborhood meeting; which was completely inaccurate as he was at the meeting where he noted that Margaret Masilionis voiced strong objections to the applicant which was also followed up with a letter noting her opposition to the application
   a. Annie said that she did not believe she had said that, but Robert noted that it was even written that way in the Planning Commission meeting minutes.
   b. Matt Masilionis noted that Annie’s comments at the planning commission about the neighborhood meeting were incorrect and could have misled the commission. Matt noted he was disappointed that this occurred as it appeared staff may have not been listening to the neighborhood meeting comments correctly or had not read the submitted letter of opposition document from my mother, as no mention of the neighbor opposition was noted in the staff report on the original application. Matt noted that this oversight appeared to be disrespectful of Margaret and the Palma family and may have provided an easier path for staff to support the application by an owner who has allowed non-conforming, illegal use activities on the SportsZone property.

6. Matt Masilionis articulated the items noted on the letter of major opposition from Margaret which was delivered to Ms. Driver at the end of the meeting:
   a. There is no detailed information provided by the applicant regarding their intended plan, which is required by the change in use and required for the neighborhood meeting. The application documents provide only basic information for the requested zoning change designation from R1 to a Planned Unit Development with O&I-1 and I-1 Industrial Uses on their Tracks A, B and C. The application does not provide any details required by the Municipal code for; exact types of intended uses, location of uses, size of uses, access of
uses to the site, details as to how the plan would be planned with the existing uses and neighborhood. The lack of any detail required by the code and missing on the application does not provide the ability to understand or comment on the application for the proposed change to a Planned Unit Development. As such, the neighborhood meeting does not meet the basis of a proper application which is step one of the planning process and should disallow the application.

b. The owner of the property has non-conforming zoning tenant uses in place, those being a Truck Driving School which has large semi-tractor trucks regularly visiting and remaining on-site, Day Care Center and Dance School; all of which are in clear violation of zoning uses and laws. The existing uses are completely illegal and need to be removed immediately to place the parcel back within the existing approved R1 Zoning and its approved conditional and special uses. Further, the continued access and storage of trucks and commercial vehicles on its property is in violation Chapter 18.210.020, which indicates storage of truck, truck bodies, trailers, tractors, machinery and commercial vehicles is not allowed. This application (or applicant) should not be considered for any rezoning as the owner is currently in violation of existing zoning.

c. The I-1 Light Industrial use designated in the application represent an encroachment to the R1 existing zoning (including my homes) as I-1 zoning is not allowed within R1 zoning nor is R1 zoning allowed within I-1. Of note, the existing approved R1 Zoning, as detailed on the Topeka Municipal Code, details that the R1 Zoning provides for housing and living purposes free from the encroachment of incompatible uses. This application should not be under consideration as an encroachment of the existing R1 zoning is obvious from applicants intended uses.

d. The application is in violation of Topeka Future Land Use Map, which articulates that the site in question behind my home (and including to the west of the Foster Cemetery) has been designated as “Parks, Open Space and Recreation”. As such, the application should not be under consideration it violates the Topeka Future Land Use Map.

7. Kevin and Annie both asked Matts what should be done to help address the application, which he noted:

a. Have the owner immediately Correct the illegal activities not allowed by Zoning. I noted these items were clearly articulated in writing of these violations on the original application last September and during the Planning Commission meeting (which my mother’s notes were part of the meeting documentation) yet they have done nothing to address. I added that the updated ambiguous application which has wording placing obligations to the owner/applicant that they will comply with the City of Topeka’s requirements, but that the owner has not complied with Municipal Codes in the past and places the adjacent homes in further peril. He noted that the owner’s ignorance of the existing Municipal codes for a long period places them legally liable for their actions and they should not be allowed to move forward with any new application until they conform to the Municipal Code of Topeka.

i. Kevin noted that they are doing something to address the non-compliant uses, which is the revised application will amend the zoning to allow the uses in place.

b. Prepare a proper plan that addresses how my mother (and uncles) existing R1 is not being harmed or encroached by the application (and noted that “I” type occupancies are encroachments per the city code)

i. Kevin asked me how I would design the site to achieve this, which I responded that it is the owner and applicant requirement to meet the Municipal Codes and Processes properly. I noted that it was up to the owner to properly prepare a design that would address the four primary items (indicated Item #6 above), and which had also been identified in last September’s letter of opposition from Margaret, but has been ignored on this revised application. Matt also noted that the applicant and owners should meet directly with the property owners to obtain their support BEFORE moving forward.

8. Mr. Hall asked what could be done to help make things move forward:

a. Matt noted that he and his mother had reasons to be concerned, as staff recommended approval to the Planning Commission of the original application last fall and also misrepresented the neighbor’s opposition to the original application. Further, it appeared that staff may have overlooked Margaret’s details and facts in her letter of opposition at last fall’s Planning Commission meeting as her questions or details were not addressed in the staff report.

i. Annie noted that she did not believe that she had the documentation from Margaret in time before the Planning Commission, which Margaret noted she hand delivered the package to Annie before the time that Annie required (in addition to Matt emailing the complete documentation to Annie several hours earlier in the day).

b. Matt noted that the owner must address the four primary items (indicated Item #6 above), which had also been identified in last September’s letter of opposition from Margaret and have been completely ignored on this revised application.

c. Matt noted that the applicant and owners should meet directly with the property owners to obtain their support BEFORE moving forward.

9. At about 5:45, the Tenant (driver license bureau) noted they had been to close the office and go home as it was past 5:30 and asked if the meeting could continue somewhere else; which fragmented the meeting and the meeting forum was ended.

My notes above constitute my understanding and details discussed at the Neighborhood Meeting regarding this matter.

Please contact me with any questions.

Matt Masilionis
Son and Agent for Margaret Masilionis
10801 West 167th Street
Overland Park, Kansas 66221
816-210-5709 M
matt@rmta.biz

Margaret Masilionis
3901 Burlingame Road
Topeka, Kansas 66609
785-266-8656 H
lmasi@cox.net

Cc: Robert Masilionis, bmasilionis@cox.net
Vernon L. Jarboe, VJarboe@sloanlawfirm.com
DATE: 27 JANUARY 2020

TO: City of Topeka Planning Department
   Attn: Annie Driver, Planner
   620 SE Madison, 3rd Floor, Unit 11
   Topeka, KS 66607
   785.363.3728
   adriver@topeka.org

REF: NEIGHBORHOOD MEETING OF #PUD19/2 - REQUESTED CHANGE IN ZONING FOR 3907 & 3909 SW BURLINGAME ROAD

FROM: R1 WITH CONDITIONAL USE PERMIT FOR "OUTDOOR RECREATION FIELDS, RETAIL SALES AND FOOD SERVICE" AND EXISTING SPECIAL USE PERMITS FOR "PRIVATE MEMBERSHIP CLUB AND GOLF COURSE" AND "COMMUNITY BUILDING WITH ALCOHOL SALES"

TO: PUD/PLANNED UNIT DEVELOPMENT (#1-LIGHT INDUSTRIAL USES)

Dear Ms. Driver,

This letter shall clarify, in writing, my major objection to the application for rezoning of 3907 & 3909 Burlingame Road. It appears that this current application is the same as the original application from last fall, to which I provided my verbal opposition at the last neighborhood meeting and planning commission meeting as well as providing specific reasons and supporting evidence against the application which includes:

1. There is no plan nor information provided by the applicant regarding their intended plan, other than just a zoning change designation to a Planned Unit Development with an I-1 Light Industrial Use. The applicant has not provided any details of exact types of intended uses, location of uses, size of uses, access of uses to the site as well as providing any detail as to how the plan would be planned with the existing uses and neighborhood. The complete lack of any detail by the applicant does not provide any ability to understand, nor comment, on the application for the proposed change to a Planned Unit Development with an I-1 Light Industrial Use. As the application contains no detail to understand the development, the neighborhood meeting does not meet any basis of a proper application to comment on, nor discuss or address any concerns as no detail is provided by the applicant, step one of the planning process is not being met by the applicant disavowing the application.

2. The owner of the property has non-conforming zoning tenant uses in place, those being a Truck Driving School (which has large semi-tractor trucks regularly visiting and remaining on-site), Day Care Center and Dance School; all of which are in clear violation of zoning uses and laws. The existing uses are completely illegal and need to be removed immediately to place the parcel back within the existing approved R1 Zoning (with its approved conditional and special uses). Further, the continued access and storage of trucks and commercial vehicles on its property is in violation Chapter 18.210.020 (which indicates storage of truck, truck bodies, trailers, tractors, machinery and commercial vehicles is not allowed). This application (or applicant) should not be considered for any rezoning as the owner is currently in violation of existing zoning.

3. The I-1 Light Industrial use designated in the application represent an encroachment to the R1 existing zoning (including my homes) as I-1 zoning is not allowed within R1 zoning nor is R1 zoning allowed within I-1. Of note, the existing approved R1 Zoning, as detailed on the Topeka Municipal Code, details that the R1 Zoning provides for housing and living purposes free from the encroachment of incompatible uses. This application should not be under consideration as an encroachment of the existing R1 zoning is obvious from applicants intended uses.

4. The application is in violation of Topeka Future Land Use Map, which articulates that the site in question behind my home (and including to the west of the Foster Cemetery) has been designated as "Parks, Open Space and Recreation". This application should not be under consideration it violates the Topeka Future Land Use Map.

The items denoted above have been articulated and details with clear evidence from my response to you from the original application to this property last fall; of which, all the major issues and critical problems remain. I respectfully request that the City of Topeka and the planning staff force the owner of the property to correct its existing zoning problems in addition to rejecting the application for the clear regulation and legal issues stated above.

Sincerely,

Margaret Masilionis
3901 & 3903 Burlingame Road
Topeka, Kansas 66609
ATTACHMENT “B”

Topeka Neighborhood Meeting Requirements Process
City of Topeka
Citizen Participation Process

This process is in addition to any State-mandated public notification procedures for Planning Commission and Governing Body public hearings. For example, all zonings require notifying property owners within 200’ of the subject property, at least 20 days before the public hearing.

GOALS:

- To ensure all property owners, residents, businesses, and organizations potentially affected by a proposed land development have the opportunity to comment on and understand development proposals before the public hearing.

- To allow for ongoing communication between the developer and potentially affected citizens during the early stages of a land development process, and provide the developer with an opportunity to answer questions, gather comments, consider input, and resolve concerns before the Planning Commission or Governing Body public hearing.

- To provide guidelines and expectations to applicants and developers for gathering citizen input on their proposals.

Types of projects required to comply with these procedures: All land development applications requiring approval by the Governing Body; including re-zonings, Conditional Use Permits, Planned Unit Development Plans, major amendments to Planned Unit Development Plans, vacations, and major subdivision plats. Affordable housing tax credit projects that require rezoning, are on land exempt from zoning, build additional units, or convert existing market-rate units are also required a NIM.

- Minimum notification criteria for projects:

  - Properties < 3 acres should notify land owners within 300’ and neighborhood organizations within ½ mile of the subject property. A neighborhood information meeting (NIM) is required.
  - Properties 3 acres or > should notify land owners within 500’ and neighborhood organizations within ½ mile of the subject property. A neighborhood information meeting (NIM) is required.

*The notification area for properties contiguous to the city limits should extend 1000’. These notification areas may be adjusted for certain actions (e.g. vacations) as determined at the discretion of the Planning Director.
A neighborhood information meeting may be required, but is not intended for actions of a technical or administrative nature (e.g. minor re-zonings, minor PUD amendments, minor plats, site development plans, etc.) not deemed to impact land owners within or beyond the required notification area, as determined by the Planning Director.

Steps in the Citizen Participation Process:

1. **Pre-Application Meeting:** Planning Department staff informs the applicant of the citizen participation process requirements for the requested action and provides direction. The NIM may be held, and in some cases is encouraged, prior to the application submittal.

2. **Citizen Notices:** Applicants may submit information for notices before or at the time of application, but always after a pre-application meeting. The City will create the notice for the applicant prior to, or at the time of, application submittal. The applicant is responsible for mailing meeting notices to those identified, with a copy sent to the Planning Department and City Council representative.

   A. Notice shall include:
      - The requested action
      - Neighborhood meeting time, date and place
      - Contact information for owner or developer
      - Subject property location and acreage
      - Existing zoning
      - City Comprehensive Plan designation
      - **Brief scope of the project**
      - City Council representative and district
      - Date of Planning Commission hearing
      - Information for citizens seeking to submit questions in advance, if unable to attend the meeting
      - City staff planner contact information

   B. Notice should be sent to all property owners in the identified notification area (300’ or 500’ radius). Planning Department staff will provide the applicant with a list of property owner mailing labels and the notice with a map of the notification area.

   C. Notify City-registered neighborhood organizations and City Council representative within ½ mile of the subject property.

   D. The applicant is not required to but may publish the notice in the newspaper or other media outlets. The Planning Dept will publish the notice on the City website.

3. **Neighborhood Information Meeting:**
   A. The neighborhood information meeting may be held before or after submitting an application, but always after a pre-application meeting with planning staff. The
neighborhood information meeting date, location, and time should be confirmed with the Planning Department at the time of the application submittal. An ADA accessible location is required.

B. Meetings should be held within the neighborhood, desirably, no more than one mile from the property and at a public location accessible to all affected residents (e.g., schools, community centers, churches, public businesses, etc). The meeting may be held on-site if it is practical and convenient for the public to do so. The applicant is responsible for scheduling the meeting location provided the location meets the above requirements. Staff will provide assistance in selecting a location at the pre-application meeting.

C. Meetings should be scheduled during early evening hours on weekdays (excluding Friday), and should not conflict with City Council or Planning Commission meetings.

D. The applicant should mail notices at least 15 days before the meeting.

E. The neighborhood meeting should be scheduled no fewer than 20 days before the Planning Commission or Governing Body public hearing, to give the applicant time to address concerns raised at the meeting.

F. The applicant/developer will facilitate the meeting, set-up the facility (i.e. information providing, information gathering/feedback; Q&A, etc.) and will provide all materials and equipment for meeting. The applicant is responsible for taking notes and attendance at the meeting. The applicant should be prepared to adjust their meeting format depending on the number of attendees.

G. City Planning staff will attend the meeting. The City planner will introduce the action requested, explain the process including the ways in which stakeholders may provide input, and will then turn the meeting over to the applicant for a short presentation and to respond to questions. The City planner will be available to answer direct code related questions. The City planner will not address questions concerning the staff recommendation.

4. Citizen Participation Report: This is the developer’s report to the City. It must be submitted to City staff prior to the date the Planning Department mails out its recommendation to the Planning Commission. Staff will review this report and include it with the staff report that is mailed to the Planning Commission.

A. Report must shall include:
   - Summary of neighborhood information meetings held, including date, location, meeting notices, sign-in sheets, number of attendees, and results of the meeting.
   - Summary of citizen questions, concerns, input, issues, and problems expressed, and how these have been addressed, including any changes to the project. Include concerns the applicant is unable or unwilling to address.
   - Copies of all comment letters, petitions, and other pertinent information received from residents and other parties.
B. Summary report must be signed and dated by applicant or their designated representative
GOALS:

For the Applicant:

- To allow open communication between the developers and neighborhood residents during the early stages of a land development proposal and to give the applicant a chance to answer questions and resolve concerns from residents prior to the Planning Commission public hearing.

For the Neighborhood:

- To give affected property owners, business owners, and organizations an early opportunity to ask questions and provide input on development proposals. No one knows a neighborhood better than its residents and with continued collaboration there is greater chance of the proposal being welcomed into the area.

For the City:

- City staff attend the meeting as observers, take notes, and answer land development code questions. Planning staff will ultimately evaluate the proposal based upon accepted land use planning principles, compliance with the City Comprehensive Zoning Regulations and conformance to the City’s Comprehensive Plan. Staff makes a recommendation on the proposal to the City’s Planning Commission.

TYPES OF PROJECTS REQUIRING A MEETING:

(The process is in addition to any State-mandated public notification requirements.)

* Projects that need Governing Body approval, specifically:
  - Rezonings/Conditional Use Permits
  - Planned Unit Development plans
  - Major subdivision plats
  - Affordable Housing Tax Credit Projects
  - Vacations of streets, alleys, easements

Minimum Notification Area:

(may be adjusted for some projects):

- Properties less than 3 acres require notification of landowners within 300 ft.
- Properties 3 acres or greater require notification of landowners within 500 ft.
- Neighborhood organizations in 1/2 mile

For further information on the Citizen Participation Process and the complete procedures, visit the Planning Department webpage at: http://www.topeka.org/Planning/nim.shtml

Contact:
Topeka Planning Department
Annie Driver, AICP, Planner II
Off: 785.368.3010
Email: adriver@topeka.org
Step 1: Set the Meeting

1. Set date and time after completing a pre-application meeting on the project with the Planning Department.

2. Generally, the date should allow at least 15 days notification of the meeting and be scheduled 20 days prior to the Planning Commission hearing. Meetings should be held on weekdays and early evenings, excluding Tuesdays/Fridays.

3. City staff will create notice and provide mailing labels after confirming meeting date, location, and time.

4. The applicant mails notices to all property owners within the designated radius and to all City-registered neighborhood organizations within 1/2 mile.

5. The applicant may publish the notice in media outlets. City staff will post the notice on Planning Department’s webpage.

Step 2: Prepare the Meeting

- The meeting is set-up and facilitated by the developer. The meeting should allow for a brief presentation on the project by the applicant and a question/answer period.
- City staff attends the meeting to initially describe the development process and answer any city code related questions.
- Typical neighborhood meetings are 30 minutes to 1 hour, but may be longer depending on the complexity of the specific project. The meeting should continue as long as there are questions to be addressed, but should be no longer than 2 hours.
- The applicant answers questions, keeps attendance and is the primary record taker at the meeting. Meeting notes are intended to capture key questions and ideas, but are not a verbatim record of minutes.
- The applicant and City staff may wrap up the meeting by reviewing meeting notes, and addressing next steps and meeting dates.

Step 3: Report of Meeting

- Address information and issues gathered from the meeting.
- Compile meeting notes and prepare a summary of the meeting to include: citizen questions, concerns, input, problems, issues, and ideas.
- Submit summary report to the City staff at least 15 days before the Planning Commission hearing.
- Meeting summary report to include copies of letters or petitions received from residents.
ATTACHMENT “C”

Topeka Municipal Code Applicable Documentation
RESIDENTIAL

OS-1 OPEN SPACE DISTRICT:
The open space district is intended to preserve and protect existing and potential public park land, open land, greenways, recreational space, floodways, trails and lands that have other physical, aesthetic or cultural characteristics which preclude their inclusion in other less restrictive districts. It is intended that these areas provide opportunities for passive and active outdoor recreation, preserve scenic views, and protect sensitive or fragile environmental areas. It is further the intent of this district to protect these areas from urban, non-open space or incompatible development.

RA-1 RURAL AGRICULTURE DISTRICT:
Repealed by Ord. 19602

RR-1 RESIDENTIAL RESERVE DISTRICT:
This district is established to provide for a transitional area between urbanized development with intensive activity areas, and the rural-agricultural areas; and which is expected to become urbanized in subsequent planning periods. The limitations of this district are intended to allow for the gradual development of urban uses and activities, therefore providing for the coexistence with agricultural farmland activities based upon the availability and extension of municipal facilities and services. Such urban development will be permitted at appropriate intensity-density levels to assure that public improvement expenditures are appropriately planned for in advance of the conversion to urban uses.

R-1 SINGLE FAMILY DWELLING DISTRICT:
This district is established to provide for the use of detached single-family dwellings together with specified accessory uses and other uses as may be approved. It is intended that the character and use of this district be for housing and living purposes free from the encroachment of incompatible uses.

R-2 SINGLE FAMILY DWELLING DISTRICT:
This district is established to provide for the use of detached single-family dwellings together with specified accessory uses and other uses as may be approved. It is intended that the character and use of this district be for housing and living purposes free from the encroachment of incompatible uses.

R-3 SINGLE FAMILY DWELLING DISTRICT:
This district is established to provide for the use of detached single-family dwellings together with specified accessory uses and to provide for an increased density that will promote compact housing development at affordable levels through reduced site area requirements, lot size and optional public improvement design standards. This district shall be established in conjunction with an approved subdivision which provides for the minimum standards set forth in these regulations.

R-4 SINGLE FAMILY DWELLING DISTRICT:
The primary purpose for the establishment of this district is to provide for the location and use of detached single-family dwellings and manufactured homes as defined, together with specified accessory and supportive uses; and to provide for housing development at affordable levels in a subdivision setting. This district may be established in conjunction with an approved plat of subdivision for development in accordance with the provisions of the dimensional requirements and general lot requirements established in TMC 18.230.020.

M-1 TWO FAMILY DWELLING DISTRICT:
This district is established to provide for the use of two-family and attached single-family dwellings together with specified accessory uses. The purpose of this district is intended to provide for a housing type and arrangement that is distinguished from the single-family detached dwellings and multifamily dwellings provided for elsewhere in these regulations. The location of this district is
further intended to provide a transitional use between the single-family detached dwelling districts and other districts which are more intensive.

**M-1a LIMITED MULTIPLE FAMILY DWELLING DISTRICT:**
This district is established to provide for the use of two-family dwellings, single-family attached dwellings, and multiple-family dwellings, containing not more than four dwelling units, together with specified accessory uses. This district is intended to provide a transitional use buffer in locations between the single- and two-family dwelling districts and other districts which are more intensive.

**M-2 MULTIPLE FAMILY DWELLING DISTRICT:**
This district is established to provide for the use of attached dwelling units containing three or more dwelling units, designed and intended for individual dwellings, group or community living facilities, congregate living facilities, and including townhouse, condominium or cooperative division of ownership. The location of this district is further intended to provide a transitional use between the districts of lesser and greater intensity.

**M-3 MULTIPLE FAMILY DWELLING DISTRICT:**
It is the purpose of this district to provide for multiple-family dwelling structures which are in the moderate to high density range and at heights which allow for a high intensity of use and development. The location of this district is intended to complement high activity centers such as the central business district, employment centers or other similar locations. Since this district will have high levels of pedestrian activity, special attention must be directed to providing a pleasant, safe and efficient pedestrian environment.

**OFFICE, COMMERCIAL, INDUSTRIAL**

**O & I - 1 OFFICE AND INSTITUTIONAL:**
This district is established to provide for a limited range of nonresidential and noncommercial uses such as general purpose office, professional, or administrative operations. The district shall not permit those uses and activities pertaining to retail product display, installation, service, repair, or maintenance unless specifically provided for within the chapter. Among others, an objective of this district is to provide for a transitional buffer between the districts of lesser and greater intensity; and to restrict the intensity of use to a low to moderate range and to encourage a compatible design with the adjacent use and development.

**O & I - 2 OFFICE AND INSTITUTIONAL:**
This district is established to provide for a limited range of nonresidential and noncommercial uses such as general purpose office, professional, or administrative operations. The district shall not permit those uses and activities pertaining to retail product display, installation, service, repair, or maintenance unless specifically provided for within the chapter. Among others, an objective of this district is to provide for a transitional buffer between the districts of lesser and greater intensity; and to restrict the intensity of use to a low to moderate range and to encourage a compatible design with the adjacent use and development.

**O & I - 3 OFFICE AND INSTITUTIONAL:**
This district is established to provide for a wide range of nonresidential and noncommercial uses such as general purpose office, professional and service, or administrative operations, research, testing and development. Among others, an objective of this district is to provide for a high intensity of use of considerable magnitude and located on a sufficient land area to accommodate the factors of employment, transportation and other land use considerations. The district shall permit uses and activities pertaining to product showrooms for the display, demonstration, training, selection and sale of goods not for delivery on the premises. Product installation, service, repair and maintenance is not permitted in the district.
C-1 COMMERCIAL DISTRICT:
This district is established to provide for limited commercial facilities which are to serve as convenient services to a residential neighborhood or limited geographic area of the community. Shops in this district should be useful to the majority of the neighborhood residents, should be economically supportable by nearby population, and should not draw community-wide patronage. The location of this district will be determined based upon the compatibility and design considerations of the limited geographic area affected.

C-2 COMMERCIAL DISTRICT:
This district is established to provide for those commercial activities which serve a major segment of the total community population. In addition to a variety of retail goods and services, these centers may typically feature a number of large traffic generators that require access from major thoroughfares. The extent and range of activities permitted are in the moderate to medium intensity range with a ground floor area limitation.

C-3 COMMERCIAL DISTRICT:
This district is established to provide for those commercial activities which serve a major segment of the total community population. In addition to a variety of retail goods and services, these centers may typically feature a number of large traffic generators that require access from major thoroughfares. The extent and range of activities permitted are in the moderate to medium intensity range.

C-4 COMMERCIAL DISTRICT:
This district is established to provide for commercial uses and activities which are intended to serve as community or regional service areas. Uses and activities permitted are typically characterized by outdoor display, storage and/or sale of merchandise, by repair of motor vehicles, by outdoor commercial amusement and recreational activities, or by activities or operations conducted in buildings and structures not completely enclosed. The extent and range of activities permitted are highly intensive and therefore special attention must be directed toward buffering the negative aspects of these uses upon any residential use.

C-5 COMMERCIAL DISTRICT:
Converted to D-1 downtown district. Ordinance 20062

I-1 LIGHT INDUSTRIAL DISTRICT:
This district is established to provide for a wide range of uses except specified uses which are obnoxious or offensive by reason of odor, dust, smoke, gas or noise. The extent and range of uses are highly intensive. Residential dwellings are not permitted in this district except for on-site caretakers or watchmen or correctional placement residence or facility, limited or general.

I-2 HEAVY INDUSTRIAL DISTRICT:
This district is established to provide for the use and location of all other uses excluded in other districts except for residential dwellings. The intensity and use of land as permitted by this district is intended to facilitate the total range of industrial uses.
OTHER

DOWNTOWN MIXED USE DISTRICT:
The downtown districts are unique to the downtown Topeka area and are provided to encourage a compatible mixed use activity. The D downtown districts serve to implement the downtown Topeka redevelopment plan, which is part of the city of Topeka’s comprehensive metropolitan plan.

D-1 DOWNTOWN MIXED USE DISTRICT:
The purpose of this district is to facilitate a compatible mixed use activity center within the core area of downtown Topeka. The district is predominately composed of state offices, as well as local and federal facilities, commercial and retail uses. The district includes compatible residential, office, civic, and commercial retail/service uses which complement and support a high density of activity and facilitate pedestrian usage.

D-2 DOWNTOWN MIXED USE DISTRICT:
The purpose of this district is to integrate a compatible mixed use activity with urban residential neighborhoods. The district includes a balance of compatible residential, office, cultural, and neighborhood commercial retail/service uses of low to moderate intensity that complement and support neighborhood residential areas and pedestrian usage.

D-3 DOWNTOWN MIXED USE DISTRICT:
The purpose of this district is to reestablish the linkage between downtown and the Kansas River through intensive redevelopment of the area north of Crane Street to the Kansas River. The district includes housing, commercial and office uses that emphasize the relationship between downtown and the river, as well as expand cultural opportunities in the general downtown area.

HL HISTORIC LANDMARK OVERLAY DISTRICT:
This district provides for the designation of individual local historic landmarks. The overlay-zoning district does not change the base zoning classification of the subject property, but, attaches preservation responsibilities that are only applicable to the property.

“Overlay zoning” means any zoning that functions in addition to the existing land use zoning, as in the case of local historic landmark or local historic district zoning.

HD HISTORIC OVERLAY DISTRICT:
This district provides for the designation of multiple properties as a historic district. Historic district designation does not change the base zoning of underlying properties, but requires submission and compliance of district preservation design guidelines.

“Overlay zoning” means any zoning that functions in addition to the existing land use zoning, as in the case of local historic landmark or local historic district zoning.

PUD PLANNED UNIT DEVELOPMENT DISTRICT:
This district is established to permit greater flexibility and more creative, innovative and imaginative design for the development of areas that are generally possible under the strict application of the regulations of the other districts. It is further intended to promote more economical and efficient use of the land while providing for a pleasing and harmonious development and environment, including opportunities to provide for a high level of urban amenities, and the preservation of open spaces. The regulations of this district are intended to encourage the use of this district in order to integrate multiple uses into the development; to adapt the proposed use(s) to meet the conditions of the site; and to affect certain economics in public facilities. The requirements contained herein are set forth to provide for such development on other than a lot-by-lot basis.

Due to the nature and implications of a district zone which provides for such a broad spectrum of land use and a more challenging responsibility of the delivery of public services, considerations and quasi-judicial deliberations relating to the compatibility of the district to a particular site shall permit greater discretionary review and broad latitude in applying conditions and limitations for a permitted development. The compliance with all standards set forth in this division and the submittal of all specified documents and data shall not entitle an applicant to this district classification.
MS-1 MEDICAL SERVICE DISTRICT:
This district is established to provide for the location and use of a regional medical center together with related medical facilities and supporting ancillary-service uses, including residential dwellings. It is not the purpose nor the intention of this zoning district to preclude the similar use of land or buildings as provided herein from other districts as may be permitted by this division.

U-1 UNIVERSITY DISTRICT:
This district is established to provide for the use of a college or university as a special zoning district. All development, redevelopment or enlargements shall be in accordance with an approved master development plan.

MIXED USE DISTRICT:
The mixed use districts are unique to traditional neighborhood settings and are provided to encourage a compatible mixed use environment, utilizing the historic character or future character of the area. The X mixed use districts serve to implement land use plans of the Comprehensive Plan.

X-1 MIXED USE DISTRICT:
This district facilitates a compatible mixed use activity center within a traditional residential neighborhood. The district includes a balance of compatible residential, office, civic, and neighborhood commercial retail/service uses of low to moderate intensity that complement and support dense neighborhood residential areas and pedestrian usage with quality urban design.

X-2 MIXED USE DISTRICT:
This district facilitates a mixed use area that transitions from a higher intensity industrial use area to lower intensity neighborhood-scale residential areas and includes a balance of compatible residential, office, commercial service, and light industrial uses.

X-3 MIXED USE DISTRICT:
This district facilitates a destination-oriented mixed use district in the area known as the North Crossings area of North Topeka that serves as the northern entertainment/cultural anchor of downtown. The objectives of the district include:

1. Improving the area as a 24-hour destination for urban, cultural, entertainment, community, and residential experiences; and
2. Retention and attraction of businesses, workplaces and residences through adaptive reuse and rehabilitation of existing buildings as a preference; and
3. Redeveloping vacant and under-utilized properties through appropriately scaled in-fill development; and
4. High quality development and urban design standards that maintain a sense of history, human scale, and pedestrian-orientation.
<table>
<thead>
<tr>
<th>Use Description</th>
<th>Districts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Residential</td>
<td></td>
</tr>
<tr>
<td>Assisted Living Facility #</td>
<td>C C C</td>
</tr>
<tr>
<td>Bed &amp; Breakfast Home #</td>
<td>C C S S S</td>
</tr>
<tr>
<td>Bed &amp; Breakfast Inn #</td>
<td>C S/C C C</td>
</tr>
<tr>
<td>Boating House #</td>
<td>C C C C C</td>
</tr>
<tr>
<td>Caretaker’s Residence</td>
<td></td>
</tr>
<tr>
<td>Community Living Facility, Type I #</td>
<td>C C C C C</td>
</tr>
<tr>
<td>Community Living Facility, Type II #</td>
<td>C C C C C</td>
</tr>
<tr>
<td>Correctional Placement Residence or Facility General #</td>
<td>C C C C C</td>
</tr>
<tr>
<td>Correctional Placement Residence or Facility Limited #</td>
<td>C C C C C</td>
</tr>
<tr>
<td>Crisis Center, Type I #</td>
<td></td>
</tr>
<tr>
<td>Crisis Center, Type II #</td>
<td></td>
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<tr>
<td>Dwelling, Detached Single-Family #</td>
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<tr>
<td>Dwelling, Attached Single-Family #</td>
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<tr>
<td>Dwelling, Two-Family # (Duplex)</td>
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<tr>
<td>Dwelling, Three/Four-Family #</td>
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<tr>
<td>Dwelling, Multiple-Family #</td>
<td></td>
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<tr>
<td>Dwelling Units Above Ground Floor or Basement</td>
<td></td>
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<tr>
<td>Dwelling Units on main floor</td>
<td></td>
</tr>
<tr>
<td>Group Home #</td>
<td></td>
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<tr>
<td>Group Residence, General #</td>
<td></td>
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<tr>
<td>Group Residence, Limited #</td>
<td></td>
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<tr>
<td>Home Care, type I #</td>
<td></td>
</tr>
<tr>
<td>Home Care, type II #</td>
<td></td>
</tr>
<tr>
<td>Management/Leasing Facilities #</td>
<td></td>
</tr>
<tr>
<td>Use</td>
<td>Description</td>
</tr>
<tr>
<td>-----------------------------------------</td>
<td>-----------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Residential Care Facility, type I #</td>
<td>Dwelling for the personal nursing care &amp; treatment for up to 2 persons</td>
</tr>
<tr>
<td>Medical Care Facility, type II #</td>
<td>Dwelling for the personal nursing care &amp; treatment for more than 3 persons</td>
</tr>
<tr>
<td>Mobile Home #, Manufactured Home #</td>
<td>Residential structure manufactured off-site exclusive of “residential-design manufactured home”</td>
</tr>
<tr>
<td>Residential-Design Manufactured Home #</td>
<td>At least 22’ wide on a permanent foundation, pitched roof, and siding/roofing materials similar to site-built homes except in R-4.</td>
</tr>
<tr>
<td>Residential Care Facility, Type I #</td>
<td>Nonsecure dwelling in which residential care is provided for children and/or adults on a 24-hour basis, up to 4 persons</td>
</tr>
<tr>
<td>Residential Care Facility, Type II #</td>
<td>Nonsecure dwelling in which residential care is provided for children and/or adults on a 24-hour basis, up to 10 persons</td>
</tr>
<tr>
<td>Residential Care Facility, Type III #</td>
<td>Nonsecure dwelling in which residential care is provided to children and/or adults on a 24-hour basis</td>
</tr>
<tr>
<td>Student or Faculty Housing</td>
<td>Refer to TMC 18.225 Dwelling Units on main floor</td>
</tr>
</tbody>
</table>

# = See Definition in Chapter 18.55 Topeka Municipal Code

See Design Standards for "X" & "D" Districts...
# Commercial/Office Approval Levels

- ● = Allowed Use
- S = Allowed per Special Use Requirements under Chapter 18.225 TMC
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See Design Standards for X and D Districts

## Use Description

<table>
<thead>
<tr>
<th>Commercial/Office</th>
<th>Districts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Animal Care and Services, Type I#</td>
<td></td>
</tr>
</tbody>
</table>
for common household pets in an enclosed building | - | - | - | - | S | S | S | S | S | S | C | C | C | C | C |
| Animal Care and Services, Type II# |
services within an enclosed building | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | C | - |
| Artisan Manufacturing # |
refer to Chapter 18.225 TMC | - | - | - | - | - | - | - | - | C | C | C | S | S | S | C | S | - |
| Auction House |
| Automobile or Vehicle Carwash # | - | - | - | - | - | - | - | - | S | S | S | - | - | - | - | - | - |
| Automotive Rental Establishments | - | - | - | - | - | - | - | - | - | S | S | S | - | - | - | - | - |
| Auto Service Station, Type I# |
convenience store with gas sales | - | - | - | - | - | - | - | S | S | S | S | S | S | S | S | C | - |
| Auto Service Station, Type II# |
excludes drive-train work | - | - | - | - | - | - | - | S | S | S | S | S | S | S | S | C | - |
| Auto Service Station, Type III# |
includes drive-train work | - | - | - | - | - | - | - | - | C | C | C | S | S | S | S | S | C | - |
| Automobile Sales and Service |
excludes heavy-duty vehicles and type III auto services | - | - | - | - | - | - | - | S | S | S | S | S | S | S | S | S | C | - |

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## Additional Uses that can be allowed under I-1 Use

- Existing Allowed Zoning Uses
- Requested Allowed Zoning Uses
### Commercial/Office (Continued)

| Use Description | Approval Levels | R-1/R-2/R-3 Single-Family Dwelling | M-1 Two-Family Dwelling | M-2a Limited Multiple-Family Dwelling | M-3 Multiple-Family Dwelling | O&I-1 Office and Institutional | C-1 Commercial | C-2 Commercial | C-4 Commercial | C-5 Commercial | I-1 Light Industrial | I-2 Heavy Industrial | U-1 University | U-2 Medical Service | X-1 Mixed Use | X-2 Mixed Use | X-3 Mixed Use | D-1 Downtown Mixed Use | D-2 Downtown Mixed Use | D-3 Downtown Mixed Use | RR-1 Residential Reserve | OS-1 Open Space |
|-----------------|----------------|-----------------------------------|------------------------|-------------------------------------|-------------------------------|-------------------------------|----------------|----------------|----------------|----------------|---------------------|------------------|----------------|-------------------|---------------|-------------|--------------|---------------------|-------------------|--------------------|-------------------|---------------|----------|
| Automobile, Boat, Truck, Heavy and Ag Equipment, Sales/Services includes heavy-duty trucks, rec. vehicles, trailers and type III service | ● | - | - | - | - | S | ● | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Automobile or Vehicle Tow Lot and Body Shop not including wrecking yards or long-term storage of disabled vehicles | - | - | - | - | - | S | S | S | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Bakery (Commercial) including wholesale distribution | - | - | - | - | - | - | - | - | ● | ● | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Bank/Financial Institution does not include drive-in/drive-through | - | - | - | - | - | ● | ● | ● | ● | ● | ● | ● | ● | ● | ● | ● | ● | ● | ● | ● | ● | ● | - | - |
| Billboard/Panel Poster Sign # (See TMC 18.25.110) off-premises advertising signs | - | - | - | - | - | - | - | - | ● | ● | - | - | - | - | C | C | C | - | - | - | - | - | - | - |
| Billboard, Modified Legal Nonconforming Billboards relocation, remodeling or rebuilding of legal nonconforming billboards | - | - | - | - | - | - | - | - | C | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Body Art Service/Tattooing, Body-Piercing excludes ear-piercing only | - | - | - | - | - | - | - | - | ● | ● | ● | ● | ● | ● | - | ● | ● | ● | ● | ● | ● | ● | - | - |
| Brew Pub # includes a micro-brewery as an accessory use. Micro-brewery limited to 5,000 barrels per year | - | - | - | - | - | - | - | - | ● | ● | ● | ● | ● | ● | - | - | ● | ● | ● | ● | ● | ● | - | - |

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**Additional uses that can be allowed under I-1 Use**

**Existing Allowed Zoning Uses**

**Requested Allowed Zoning Uses**

---

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See Design Standards for X and D Districts
## Commercial/Office (Continued)

| Use Description | R-1/R-2/R-3 Single-Family Dwelling | R-4 Manufactured Housing | M-1 Two-Family Dwelling | M-1a Limited Multiple-Family Dwelling | M-2 Multiple-Family Dwelling | M-3 Multiple-Family Dwelling | O&I-1 Office and Institutional | O&I-2 Office and Institutional | G-1 General Commercial | G-2 Commercial Office | G-3 Commercial Office | G-4 Commercial Office | C-1 Commercial | C-2 Commercial | C-3 Commercial | C-4 Commercial | C-5 Commercial | C-6 Commercial | L-1 Light Industrial | L-2 Heavy Industrial | U-1 University | U-2 Medical Service | X-1 Mixed Use | X-2 Mixed Use | X-3 Mixed Use | D-1 Downtown Mixed Use | D-2 Downtown Mixed Use | D-3 Downtown Mixed Use | RR-1 Residential Reserve | OS-1 Open Space |
|----------------|-------------------------------|------------------------|------------------------|-------------------------------------|-----------------------------|-------------------------------|-----------------------------|-----------------------------|------------------------|-------------------------|-------------------------|-------------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Building, Construction, and Mechanical Contractor Office | showroom, shop and sales including plumbing, heating, air, electrical, etc. | - | - | - | - | - | - | - | S | S | S | S | - | - | - | - | C | C | - | - | - | - | - | - | - | - | - | - |
| Catering | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Check Cashing/Pay-Day Loans/Title Loans | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Drinking Establishment # | includes allowing a micro-brewery as an accessory use. Micro-brewery limited to 5,000 barrels per year | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Drive-Thru Establishments/Facilities | refer to Chapter 18.225 TMC | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Funeral Home, Mortuary # without Crematorium | includes the display and sale of related products | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Funeral Home, Mortuary # with Crematorium | includes the display and sale of related products | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Grave Monuments and Markers | includes display but not stone engraving or cutting | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Gun Ranges, Indoor | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

### Approval Levels

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See Design Standards for X and D Districts

### Additional Uses that can be allowed under I-1 Use

### Existing Allowed Zoning Uses

### Requested Allowed Zoning Uses
## Commercial/Office (Continued)

<table>
<thead>
<tr>
<th>Use Description</th>
<th>Districts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Health Services #, Clinic #, Health Care Facility #</td>
<td></td>
</tr>
<tr>
<td>may include a pharmacy as part of the facility</td>
<td></td>
</tr>
<tr>
<td>Home Improvement and Building Supply</td>
<td></td>
</tr>
<tr>
<td>retail merchandise, outdoor display, storage limited to only C-4 and I. Refer to Chapter 18.225 TMC</td>
<td></td>
</tr>
<tr>
<td>Labor Pools #</td>
<td></td>
</tr>
<tr>
<td>institution providing inpatient health services, medical or surgical care, and related facilities</td>
<td></td>
</tr>
<tr>
<td>Hospital #</td>
<td></td>
</tr>
<tr>
<td>commercial establishment providing sleeping rooms for overnight guests</td>
<td></td>
</tr>
<tr>
<td>Hotel #, Motel #</td>
<td></td>
</tr>
<tr>
<td>Lawn/Garden Centers</td>
<td></td>
</tr>
<tr>
<td>landscape materials, lawn and garden equipment and supplies</td>
<td></td>
</tr>
<tr>
<td>Liquor Sales, Packaged Goods</td>
<td></td>
</tr>
<tr>
<td>Manufactured Housing and Accessory Structure Sales</td>
<td></td>
</tr>
</tbody>
</table>

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See Design Standards for X and D Districts

### Use Description

- **R-1/R-2/R-3 Single-Family Dwelling**
- **M-1 Two-Family Dwelling**
- **M-1a Limited Multiple-Family Dwelling**
- **M-2 Multiple-Family Dwelling**
- **M-3 Multiple-Family Dwelling**
- **O&I-1 Office and Institutional**
- **O&I-2 Office and Institutional**
- **C-1 Commercial**
- **C-2 Commercial**
- **C-3 Commercial**
- **C-4 Commercial**
- **I-1 Light Industrial**
- **I-2 Heavy Industrial**
- **U-1 University**
- **MS-1 Medical Service**
- **X-1 Mixed Use**
- **X-2 Mixed Use**
- **X-3 Mixed Use**
- **D-1 Downtown Mixed Use**
- **D-2 Downtown Mixed Use**
- **D-3 Downtown Mixed Use**
- **R-R Residential Reserve**
- **OS-1 Open Space**

**Note:** Additional uses that can be allowed under I-1 Use.
## Commercial/Office (Continued)

### Approval Levels
- **●** = Allowed Use
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See Design Standards for X and D Districts

<table>
<thead>
<tr>
<th>Use Description</th>
<th>Commercial/Office Districts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Medical Equipment</td>
<td>hearing aids, eyeglasses, prosthesis stores, etc.</td>
</tr>
<tr>
<td>Mobile Retail Vendors</td>
<td>refer to Chapter 18.225 TMC</td>
</tr>
<tr>
<td>Office #, Professional Office</td>
<td>includes medical offices</td>
</tr>
<tr>
<td>Oil/Gas Well Drilling</td>
<td>Temporary storage of vehicles as a principal use</td>
</tr>
<tr>
<td>Parking, Surface Lot, as a Stand Alone Principal Use</td>
<td>Temporary storage of vehicles in association with a principal use</td>
</tr>
<tr>
<td>Parking Garage (Multi-Level)</td>
<td>Temporary storage of vehicles as a principal use</td>
</tr>
<tr>
<td>Patio/Garden, Hardware</td>
<td></td>
</tr>
<tr>
<td>Pawn Shops/Second Hand Shops</td>
<td>for outdoor display, see retail merchandise, outdoor display; Chapter 18.225 TMC</td>
</tr>
</tbody>
</table>

### Use Description

- **R-1/R-2/R-3 Single-Family Dwelling**
- **R-4 Manufactured Homes**
- **M-1 Two-Family Dwelling**
- **M-1a Limited Multiple-Family Dwelling**
- **M-2 Multiple-Family Dwelling**
- **M-3 Office and Institutional**
- **M-3 Office and Institutional**
- **C-1 Commercial**
- **C-2 Commercial**
- **C-3 Commercial**
- **C-4 Commercial**
- **I-1 Light Industrial**
- **I-2 Heavy Industrial**
- **U-1 University**
- **U-2 Medical Service**
- **X-1 Mixed Use**
- **X-2 Mixed Use**
- **X-3 Mixed Use**
- **D-1 Downtown Mixed Use**
- **D-2 Downtown Mixed Use**
- **D-3 Downtown Mixed Use**
- **RR-1 Residential Reserve**
- **OS-1 Open Space**
### Commercial/Office (Continued)

<table>
<thead>
<tr>
<th>Use Description</th>
<th>R-1/R-2/R-3 Single-Family Dwelling</th>
<th>M-1 Two-Family Dwelling</th>
<th>M-2 Multiple-Family Dwelling</th>
<th>M-3 Multiple-Family Dwelling</th>
<th>O&amp;I-1 Office and Institutional</th>
<th>O&amp;I-2 Office and Institutional</th>
<th>O&amp;I-3 Office and Institutional</th>
<th>C-1 Commercial</th>
<th>C-2 Commercial</th>
<th>C-3 Commercial</th>
<th>C-4 Commercial</th>
<th>C-1 Light Industrial</th>
<th>C-2 Heavy Industrial</th>
<th>U-1 University</th>
<th>MS-1 Medical Service</th>
<th>X-1 Mixed Use</th>
<th>X-2 Mixed Use</th>
<th>X-3 Mixed Use</th>
<th>D-1 Downtown Mixed Use</th>
<th>D-2 Downtown Mixed Use</th>
<th>D-3 Downtown Mixed Use</th>
<th>D-4 Residential Reserve</th>
<th>OS-1 Open Space</th>
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</thead>
<tbody>
<tr>
<td>Personal Services #</td>
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<tr>
<td>Pharmacy # and Drugstores</td>
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<tr>
<td>Printing/Copy Center</td>
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<tr>
<td>Radio and TV Broadcasting/Recording Studio</td>
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<td>Restaurant, Family Dining, Carry-Out # (Delicatessen)</td>
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### Approval Levels
- **= Allowed Use**
- **S =** Allowed per Special Use Requirements under Chapter 18.225 TMC
- **S/C =** If unable to meet Special Use Requirements, may apply for CUP
- **C =** Conditional Use Permit (CUP) approved by Governing Body

# = See Definition in Chapter 18.55 TMC

See Design Standards for X and D Districts

*Additional uses that can be allowed under I-1 Use*
### Commercial/Office (Continued)

<table>
<thead>
<tr>
<th>Use</th>
<th>Description</th>
<th>Approval Levels</th>
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<tr>
<td>Retail Merchandise, Outdoor Display</td>
<td>see Chapter 18.225 TMC, retail merchandise outdoor display</td>
<td>● = Allowed Use</td>
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<td>Retail Sales/Service #</td>
<td>sale and repair of items having a low intensity</td>
<td>S = Allowed per Special Use Requirements under Chapter 18.225 TMC</td>
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<tr>
<td>Gun Sales and Service</td>
<td></td>
<td>S/C = If unable to meet Special Use Requirements, may apply for CUP</td>
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<tr>
<td>Theaters #</td>
<td>enclosed structure used for performances for admitted audiences</td>
<td>C = Conditional Use Permit (CUP) approved by Governing Body</td>
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<tr>
<td>Tobacco Shop</td>
<td>includes tobacco and smoke shop/hookah houses/E-cigarettes shop/cigar shops</td>
<td># = See Definition in Chapter 18.55 TMC</td>
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<tr>
<td>Truck Stop #</td>
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<td>See Design Standards for X and D Districts</td>
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</table>

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### Use Description
- R-1/R-2/R-3 Single-Family Dwelling
- R-4 Manufactured Homes
- M-1 Two-Family Dwelling
- M-1a Limited Multiple-Family Dwelling
- M-2 Multiple-Family Dwelling
- O&I-1 Office and Institutional
- O&I-2 Office and Institutional
- O&I-3 Office and Institutional
- C-1 Commercial
- C-2 Commercial
- C-3 Commercial
- C-4 Commercial
- I-1 Light Industrial
- I-2 Heavy Industrial
- U-1 University
- I-4 Medical Service
- X-1 Mixed Use
- X-2 Mixed Use
- X-3 Mixed Use
- D-1 Downtown Mixed Use
- D-2 Downtown Mixed Use
- D-3 Downtown Mixed Use
- RR-1 Residential Reserve
- OS-1 Open Space

### Additional uses that can be allowed under I-1 Use

<table>
<thead>
<tr>
<th>Use</th>
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<td>Additional uses that can be allowed under I-1 Use</td>
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### Existing Allowed Zoning Uses

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### Requested Allowed Zoning Uses

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### Industrial

<table>
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<th>Description</th>
<th>Approval Levels</th>
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<td>R-1/R-2/R-3 Single-Family Dwelling</td>
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<td>C -</td>
</tr>
<tr>
<td>R-4 Manufactured Homes</td>
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<td>C -</td>
</tr>
<tr>
<td>M-1 Two-Family Dwelling</td>
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<td>C -</td>
</tr>
<tr>
<td>M-1A Limited-Multiple-Family Dwelling</td>
<td>-</td>
<td>C -</td>
</tr>
<tr>
<td>M-2 Multiple-Family Dwelling</td>
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<td>C -</td>
</tr>
<tr>
<td>M-3 Multiple-Family Dwelling</td>
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<td>C -</td>
</tr>
<tr>
<td>O&amp;I-1 Office and Institutional</td>
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<td>C -</td>
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<tr>
<td>O&amp;I-2 Office and Institutional</td>
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<td>C -</td>
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<tr>
<td>O&amp;I-3 Office and Institutional</td>
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<tr>
<td>C-1 Commercial</td>
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<td>C-2 Commercial</td>
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<td>C-3 Commercial</td>
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<td>C-4 Commercial</td>
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<tr>
<td>C-5 Light Industrial</td>
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<tr>
<td>C-6 Heavy Industrial</td>
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<tr>
<td>U-1 University</td>
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<tr>
<td>U-2 Medical Service</td>
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<td>X-1 Mixed Use</td>
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<td>X-2 Mixed Use</td>
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<td>X-3 Mixed Use</td>
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<td>X-4 Downtown Mixed Use</td>
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<td>X-5 Downtown Mixed Use</td>
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<tr>
<td>X-6 Residential Reserve</td>
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<td>C -</td>
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<tr>
<td>OS-1 Open Space</td>
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<td>C -</td>
</tr>
</tbody>
</table>

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S/C = If unable to meet Special Use Requirements, may apply for CUP  
C = Conditional Use Permit (CUP) approved by Governing Body  
# = See Definition in Chapter 18.55 TMC  
## = See Design Standards for X and D Districts

**Industrial Districts**

- Airport
- Agriculture
- Agricultural Product Sales and Storage
- Automobile Wrecking and/or Salvage Yards
- Bottling Works
- Contractor Yards
- Heliport
- Landfill, Demolition
- Landfill, Sanitary
- Laundry, Commercial
- Dry-Cleaning, Dyeing

- = Approved Use  
S = Allowed per Special Use Requirements under Chapter 18.225 TMC  
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---

**Additional uses that can be allowed under I-1 Use**
## Industrial (Continued)

<table>
<thead>
<tr>
<th>Use Description</th>
<th>Approval Levels</th>
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<tbody>
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<td>● = Allowed Use</td>
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<tr>
<td>S = Allowed per Special Use Requirements under Chapter 18.225 TMC</td>
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<td>S/C = If unable to meet Special Use Requirements, may apply for CUP</td>
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<tr>
<td>C = Conditional Use Permit (CUP) approved by Governing Body</td>
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<tr>
<td># = See Definition in Chapter 18.55 TMC</td>
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<td>See Design Standards for X and D Districts</td>
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<table>
<thead>
<tr>
<th>Use Description</th>
<th>Districts</th>
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<tbody>
<tr>
<td>Machinery and Equipment Repair and Restoration</td>
<td></td>
</tr>
<tr>
<td>Manufacturing/Processing, Type I</td>
<td></td>
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<tr>
<td>few if any off-site impacts</td>
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<tr>
<td>Manufacturing/Processing, Type II</td>
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<tr>
<td>up to medium off-site impacts</td>
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<tr>
<td>Manufacturing/Processing, Type III</td>
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<td>potential for significant off-site impacts</td>
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<tr>
<td>Micro-Alcohol Production #</td>
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<tr>
<td>refer to Chapter 18.225 TMC</td>
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<tr>
<td>Publishing Establishments and Distribution</td>
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<tr>
<td>Raw Material Extraction</td>
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<tr>
<td>extraction, processing, storage, and sale of these materials</td>
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<tr>
<td>Recycling Depot</td>
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<tr>
<td>collection, storage, and processing of recyclables</td>
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<tr>
<td>Research Lab #, Testing or Development Laboratory</td>
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<tr>
<td>facility for scientific investigation or engineering and development</td>
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Additional uses that can be allowed under I-1 Use

Existing Allowed Zoning Uses

Requested Allowed Zoning Uses
## Industrial (Continued)

<table>
<thead>
<tr>
<th>Use Description</th>
<th>O-10</th>
<th>R-1 R-2 R-3</th>
<th>M-1</th>
<th>M-1a</th>
<th>M-2</th>
<th>M-3</th>
<th>O &amp; I-1</th>
<th>O &amp; I-2</th>
<th>O &amp; I-3</th>
<th>C-1</th>
<th>C-2</th>
<th>C-3</th>
<th>C-4</th>
<th>I-1</th>
<th>I-2</th>
<th>U-1</th>
<th>MS-1</th>
<th>X-1</th>
<th>X-2</th>
<th>X-3</th>
<th>D-1</th>
<th>D-2</th>
<th>D-3</th>
<th>RR-1</th>
<th>OS-1</th>
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<tr>
<td>Railroad Facilities</td>
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<td>Self-Storage, Type I # Indoor storage with indoor access</td>
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<td>Self-Storage, Type II (allows boat/RVs) Indoor and outdoor</td>
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<td>Storage of Nonmerchandise Outdoor</td>
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<td>Towers, Receiving and Commercial Broadcasting For radio and television</td>
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<td>Truck/Freight Terminal</td>
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<td>Bus Terminal</td>
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- See Design Standards for X and D Districts
- Additional uses that can be allowed under O&I2 & I-1 Use
### Industrial (Continued)

<table>
<thead>
<tr>
<th>Use Description</th>
<th>R-1/R-2/R-3 Single-Family Dwelling</th>
<th>R-4 Manufactured Homes</th>
<th>M-1 Two-Family Dwelling</th>
<th>M-1a Limited Multiple-Family Dwelling</th>
<th>M-2 Multiple-Family Dwelling</th>
<th>O&amp;I-1 Office and Institutional</th>
<th>O&amp;I-2 Office and Institutional</th>
<th>O&amp;I-3 Office and Institutional</th>
<th>C-1 Commercial</th>
<th>C-2 Commercial</th>
<th>C-3 Commercial</th>
<th>C-4 Commercial</th>
<th>I-1 Light Industrial</th>
<th>I-2 Heavy Industrial</th>
<th>C-5 Light Commercial</th>
<th>C-6 Heavy Commercial</th>
<th>U-1 University</th>
<th>MS-1 Medical Service</th>
<th>X-1 Mixed Use</th>
<th>X-2 Mixed Use</th>
<th>X-3 Mixed Use</th>
<th>X-4 Mixed Use</th>
<th>D-1 Downtown Mixed Use</th>
<th>D-2 Downtown Mixed Use</th>
<th>D-3 Downtown Mixed Use</th>
<th>D-4 Downtown Mixed Use</th>
<th>RR-1 Residential Reserve</th>
<th>OS-1 Open Space</th>
</tr>
</thead>
<tbody>
<tr>
<td>Warehouse #, Storage #, Distribution Facilities</td>
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<td>Welding, Tinsmithing and Machine Shop</td>
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(Ord. 20222 § 3, 11-19-19.)
ATTACHMENT “D”

Topeka Future Land Use Map
Future Land Use for 3901-3909 & 3949 Burlingame Road is Parks, Open Space & Recreation.
ATTACHMENT “E”

Historical Ancestral Documents
PERRY T. FOSTER.

Perry T. Foster, a pioneer citizen of Shawnee County, whose portrait accompanies this sketch, has a fine farm of 100 acres four miles southwest of Topeka in Topeka township, which his father owned before him. He was born on a farm in Crawford County, Pennsylvania, September 11, 1834, and is a son of Robert and Nancy (Meyler) Foster.

George Foster, grandfather of our subject, was born in England, and at an early age accompanied his father to the North of Ireland, then in later years came to America alone, settling in Pennsylvania. His foot was crippled by an accident and remained so throughout the remainder of his life. He died in Pennsylvania, leaving the following children: Robert, Thomas, William, James, George, Mary and Isabelle.

Robert Foster, father of our subject, was born in Wyoming County, Pennsylvania, in 1796, and was a farmer and stock-raiser throughout life. He tried three times to enlist in the Union Army during the Civil War, but was rejected because of advanced age. In 1864, he accompanied his son to Kansas and took up the claim in Topeka township, Shawnee County, on which our subject and his son now reside. He lived there the remainder of his days, dying at the age of 70 years, one month and one day. He was married in Pennsylvania to Nancy Meyler, who was born at Utica, New York, and died on the home farm in Shawnee County at the age of 79 years. They reared the following children: Mary, deceased; Jane, deceased; Lovina, deceased; Nancy, of California; Lorinda, of Denver, Colorado; Freeman R.; Perry T., whose name heads this sketch; and Merriman, who was in the 11th Pennsylvania Regiment during the Civil War, serving for two years until discharged by reason of disability. Freeman R. Foster, who served in the same company and regiment as our subject during the Civil War, was a member of the Kansas Legislature two terms. He came to Shawnee County in 1854 and assisted in laying off the city of Topeka, in which he owned some 30 lots. His death resulted from an accident on his farm, caused by a team running away.

Perry T. Foster was reared on the home farm until he was 22 years of age, then came West in 1856 to Jefferson City, Missouri, by rail, thence
by boat to Leavenworth, Kansas, and by team to the southwest quarter of
section 24, township 12, range 15, in Topeka township, Shawnee County,
which adjoins his present home. He built thereon a log house, 11 by 11 feet
in dimensions, fenced the prairie and began its cultivation. There were still
buffaloes in this country and he had the pleasure of a hunt in which he killed
one of a herd. He continued farming and also engaged in the butcher busi-
ness until the outbreak of the Civil War when he returned to his Eastern
home, enlisting August 2, 1862, in Company B, 137th Reg., Pennsylvania
Vol. Inf., under Capt. Dillon Walker and Colonel Bosworth. The regi-
ment was attached to the Army of the Potomac, and Mr. Foster participated
in engagements at South Mountain and Antietam. In the latter engage-
ment while forming in line in double-quick time, he stepped into a dugout
and injured his foot which has been crippled ever since, an injury very like
the one sustained by his grandfather. He was sent home and was honor-
obly discharged in February, 1863. He remained in Pennsylvania until
1864, and then, accompanied by his wife and his parents, he came West to
his Kansas home, living in the cabin until the following winter, when he sold
the property and moved to the claim taken up by his father. This has since
been his home. He has erected a modern house for himself and one for his
son, and has made all the improvements on the place.

In December, 1861, Mr. Foster married Lucinda Thompson, who was
born in Crawford County, Pennsylvania, July 4, 1841, and is a daughter
of John and Betsy (Casler) Thompson, the former a native of Crawford
County and the latter, of Utica, New York. Three children have been born
to them: Robert J., who has four children,—Francis R., Ina, Estella and
Marie; Alice, who married George Robinson, of Wabaunsee County, and
has a daughter,—Myrtle; and Lena P., who married Paul E. Dallas, of
Wabaunsee County, and has a daughter, Mabel, and a son not yet named.
Mr. Foster is one of the substantial men of his community and has many
friends of many years standing.
Freeman R. Foster

FREEMAN R. FOSTER. One of the first men to Set foot on the present site of the City of Topeka, and one of those who assisted in the platting of the town in 1854, was the late Freeman R. Foster. Although nearly twenty years have elapsed since the death of this early settler, he is still remembered as a man of sterling integrity, a helpful factor in the various movements which served to build up and advance the city of his adoption, and a citizen whose contributions to Topeka form a lasting monument to his memory.

Mr. Foster was born on a farm in Crawford County, Pennsylvania, April 1, 1832, and is a son of Robert and Nancy (Myler) Foster, natives of the Keystone state. Robert Foster was a soldier during the War of 1812 and also served three months as a volunteer in the Civil war. He was of Scotch-Irish descent and followed his Son to Topeka, buying the farm adjoining, on which he died in 1865. One of a family of nine children, Freeman R. Foster received his education in the district schools of Pennsylvania in the vicinity of the home farm and in a seminary and was well educated for those days. He was reared to the pursuits of the soil, and when not engaged in his studies helped his father and brothers to cultivate the homestead, remaining thereon until reaching the age of twenty-two years. At that time he was seized with a desire to seek his fortune in the West, at that time a land of unknown promise, and left his home in the Keystone state in a wagon, without any settled idea as to his final destination. His destiny, as it turned out, was to be marked out for him by others, for he came up with a party of other western immigrants, joined them, and finally came with them to Lawrence, Kansas. At that point they came across the information that a number of men intended to start a town on the present site of Topeka, and obeying the instincts of foresight Mr. Foster accompanied these men here. He rendered valuable assistance to these men in their early efforts to start the town, and as a reward for his labors was given a number of lots in different parts of the new hamlet. These, as it turned out, became some of the most valuable land in the city, but with the exception of two lots, situated at Eleventh and Van Buren streets, which Mr. Foster retained to build a home on for his old age, he gave all of this property to the city for its betterment, including the sites of the State Building and of Bethany College.

On first coming to Topeka, Mr. Foster took up a pre-emption claim east of the town, along the Kaw River, but after a short stay became ill and was forced to return to Pennsylvania. He had, however, become imbued with a love for the western prairies, and as soon as he had recovered returned to Kansas, only to find that in his absence someone had jumped his claim. Mr. Foster wasted no time in vain protestation, but promptly pre-empted 160 acres in Topeka Township, where his widow and daughter, Mrs. Doane, and Miss Harriet L. Bowman, now live and where he built a crude log cabin for a home and broke the ground with a team of oxen. His first years were not easy ones, but he had the grit and perseverance to remain and fight out his battle, and after two years he began to see signs of a dawning success.

Deciding to establish a real home in Kansas, Mr. Foster at this time returned to Pennsylvania to claim his bride, Miss Martha Bowman, the daughter of Pitt and Evelyn (Hall) Bowman. The Bowman family has an excellent military record, the brother of Mrs. Foster's grandfather, Capt. Elisha Bowman, having been an aide-de-camp and life guard of Gen. George
Washington in the Revolutionary war; while Joseph Hall Bowman, the only brother of Mrs. Foster, was the first to enlist in Company H, Eighty-third Regiment, Pennsylvania Volunteer Infantry, with which he served throughout the Civil war without receiving a wound sufficiently serious to incapacitate him for duty, although the regiment to which he belonged is believed to have participated in more engagements, except one New England regiment, than any other organization in the Army of the Potomac. Joseph H. Bowman had come to Kansas in 1859, but returned to Pennsylvania, where he enlisted, and he lived in Pennsylvania after the war.

In 1857 Mr. and Mrs. Foster started on the return journey for Topeka, going by railway to St. Louis, and then taking a side-wheeler steamboat to Leavenworth. This stage of the journey was not without its thrills, for during it the old vessel became stuck on a sandbar and it remained there two days and two nights before it could be floated free. From Leavenworth the young couple traveled by stage coach to Topeka and the farm, and at once settled down to life in the little log cabin of one room, built in front of where their house now stands. The first winter was one of suffering, and it must have been particularly hard upon the young wife, who had been taken directly from a comfortable and refined home in the East to the wild and untamed surroundings of a pioneer country, and placed to live in a frontier cabin of the most primitive type. To make things doubly hard, the household furniture had become lost or stolen on the way, and during the first cold season Mr. and Mrs. Foster were compelled to sleep on straw, with but scanty bed clothing to cover them. Mrs. Foster, however, was made of courageous stuff, and she bravely and uncomplainingly took her place beside her husband and assisted him eventually to success.

Mr. Foster was bitterly opposed to slavery, and at the outbreak of the Civil war, as his sentiments were well known and as the country was in a decidedly unsettled condition, he returned to Pennsylvania with his wife, principally for her protection. While in that state he enlisted in Company B, One Hundred and Thirty-seventh Regiment, Pennsylvania Volunteer Infantry, as first sergeant, and with that organization took part in numerous engagements, including the battles of South Mountain, Antietam and Chancellorsville. He was honorably discharged in 1863, and shortly after Quantrell's famous raid on Lawrence, Kansas, he and his wife, much against the will of their parents, returned to the Sunflower state. Mrs. Foster was left alone on the prairie farm, while Mr. Foster, with others, organized the Second Regiment, Kansas State Militia, of which he was elected sergeant-major. The most noted encounter of this regiment was the battle of the Big Blue, October 22, 1864, in which the Kansans defeated the enemy.

Mr. Foster was a man of ability and energy, honest and upright in all his dealings, and in his private undertakings showed the same spirit of courage and fidelity that characterized his military career. Through constant perseverance he won out against the odds of the early days, being always assisted by his faithful and devoted wife, who had the greatest confidence in him, and whose faith often helped him over the rough places. While his own interests kept him busily employed he was never too much occupied to answer the call of his community when it needed strong men to support movements for its welfare. He gave of his time and energies in serving in various offices, being at times township trustee and director of the school board, and from 1874 to 1876 was a member of the Kansas House of Representatives, in which body he worked faithfully and with results in behalf of the interests of his constituents. One of his bills was the Arbor Day bill. Fraternally, he was identified with Topeka Lodge No. 17, Ancient Free and Accepted Masons, as a charter member. Throughout his life Mr. Foster was a student, particularly of the Bible, and he died
in the faith, September 4, 1897, when Topeka lost one of its best, most highly esteemed and most public-spirited citizens. Throughout his career he had been a supporter of the republican party.

Mr. and Mrs. Foster were the parents of five children, of whom two died in infancy, the others being: Charles Freeman, a young man of much promise, who died at the age of twenty-two years; Joe Merriam, a resident of Pueblo, Colorado; and Anna, who is the wife of J. F. Doane, and resides with her aged mother on the Kansas homestead. Mrs. Foster, who is eighty-two years of age, is one of the best known ladies of her locality, is esteemed and held in affection by all who know her, and is a devout member of and worker in the First Congregational Church of Topeka, the first church in the city. J. F. Doane is a native of Kansas and a son of Abner and Sarah (Ward) Doane, his father having been the first man to operate a sawmill in Topeka. He was also one of the best roadmen in the state.

# Land Patent Details

**Accession Nr:** MW-0407-116  **Document Type:** Military Warrant  **State:** Kansas  **Issue Date:** 6/15/1860  **Cancelled:** No

## Names On Document

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THE UNITED STATES OF AMERICA,
To all to whom these Presents shall come, Greeting:

WHEREAS, In pursuance of the Act of Congress, approved March 3, 1856, entitled "An Act in addition to certain Acts granting Bounty Land to certain Officers and Soldiers who have been engaged in the military service of the United States," there has been deposited in the GENERAL LAND OFFICE, Warrant No. 8354, for 100 acres, in favor of James C. Campbell, a man of color, in the District of Kansas, containing the hundred and sixty acres.

with evidence that the same has been duly located upon the South-West quarter of Section twenty-four, in Township fifteen, in the District of Kansas, subject to sale at Leavenworth, Kansas, containing the hundred and sixty acres.

According to the official Plat of the Survey of said lands returned to the GENERAL LAND OFFICE by the SURVEYOR GENERAL, the said warrant having been assigned by the said James Campbell to Perry J. Foster, in whose favor said tract has been located.

NOW KNOW YE, That there is therefore granted by the UNITED STATES unto the said Perry J. Foster as assignee as aforesaid and to his heirs the tract of land above described: to have and to hold said tract of land, with the appurtenances thereof, unto the said Perry J. Foster as assignee as aforesaid and to his heirs and assigns forever.

In testimony whereof, I, James Buchanan, PRESIDENT OF THE UNITED STATES OF AMERICA, have caused these Letters to be made Patent, and the seal of the General Land Office to be hereunto affixed.

GIVEN under my hand, at the City of Washington, the fifteenth day of June in the year of our Lord one thousand eight hundred and fifty, and of the Independence of the United States the eightieth.

James Buchanan
By the President
By M. Leonard, Secretary
P. H. Younger, Recorder of the General Land Office.